



Human Services

Section D

More than 900 people lined up in mid-December for the first of 12 H1N1 flu vaccination clinics. The Public Health Department provided more than 10,000 vaccinations for seasonal flu and H1N1.

**Human Services
Administration (4-120)**

Tom Sherry, Director of Human Services

EXECUTIVE SUMMARY						
DEPT HEAD: TOM SHERRY	UNIT: HUMAN SERVICES ADMINISTRATION FUND: HEALTH				0012 4-120	
	ACTUAL EXPENDITURE 2008-09	ACTUAL EXPENDITURE 4-30-10	ADOPTED BUDGET 2009-10	DEPARTMENT REQUEST 2010-11	CAO RECOMMEND 2010-11	% CHANGE OVER 2009-10
EXPENDITURES						
SALARIES AND EMPLOYEE BENEFITS	461,174	396,367	603,061	496,489	489,489	18.8-
SERVICES AND SUPPLIES	24,943	17,003	41,169	22,510	22,510	45.3-
OTHER CHARGES	21,064	14,172	17,023	20,154	18,782	10.3
* GROSS BUDGET	507,181	427,542	661,253	539,153	530,781	19.7-
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	507,181	427,542	661,253	539,153	530,781	19.7-
OTHER REVENUES						
USER PAY REVENUES	431,249	126,548	553,961	446,088	446,088	19.5-
GOVERNMENTAL REVENUES	0	0	0	0	0	.0
TOTAL OTHER REVENUES	431,249	126,548	553,961	446,088	446,088	19.5-
* UNREIMBURSED COSTS	75,932	300,994	107,292	93,065	84,693	21.1-
ALLOCATED POSITIONS	5.00	5.00	5.00	5.00	5.00	.0

Purpose

The Human Services-Administration budget contains the salary, benefits, and related support costs of the Director of Human Services and related support staff. The Director provides executive leadership for the Department of Human Services, Sutter County's largest department, which is comprised of three divisions: the Health Division, the Mental Health Division, and the Welfare and Social Services Division. The Human Services Department's total approved budget for FY 2009-10 was more than \$75 Million and contained over 400 Full Time Equivalent positions.

Major Budget Changes

Salaries & Benefits

- (\$112,506) Decrease to hold the Administrative Services Manager position vacant and unfunded
- (\$7,000) General reduction for salary savings

Services & Supplies

- (\$18,659) General decrease in various services and supplies accounts, including Rents & Leases, Employment Training and Transportation & Travel

Revenues

- (\$107,873) Decrease in User Pay Revenues from Human Services divisions reflecting reduced costs

Program Discussion & Summary Budget Request

This budget is requested at \$539,153.

This budget funds the Director and support staff that provide leadership and administrative support functions for the Human Services Department. Functions and programs include personnel and administration.

The department is recommending that the vacant Administrative Services Manager position be held vacant and unfunded for FY 2010-11.

Major projects for this year include cash flow management for the Department's two largest divisions, Mental Health and Social Services. It is anticipated the State will again defer payments for Mental Health and Social Services. This will require the Department to continue to closely monitor its cash needs and develop strategies to address this problem.

Efforts to increase integration of services provided by the Human Services Department and other agencies continue. Legislation (e.g., AB 1881, the Integrated Services Initiative of 2004, and Proposition 63, the Mental Health Services Act) have provided additional incentives to work toward this goal. It is hoped that these efforts will result in more efficient and effective service delivery and improved outcomes.

The need for increased space that allows significant co-location of department operations continues. This need will be addressed by the planned construction of a

new Human Services Building adjacent to the Mental Health Facility at 1965 Live Oak Boulevard, Yuba City, when funding becomes available. Affordable and adequate financing for this project is currently not available, but efforts to find funding and financing for this important project will continue.

The cost of Human Services Administration has generally been allocated among the Department's three divisions based on the number of employees in each division. The State-mandated compliance program for the Mental Health Plan is now located in the Mental Health Division facility. Because the Human Services Director's office is located in the Health Division building, this budget has been placed in the Health Fund. Consequently, its unreimbursed cost represents the Health Fund's share of the Human Services Administration budget.

Use of Reserves/Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended at \$530,781.

A decrease of \$7,000 in salaries and benefits is recommended to reflect estimated salary savings that staff anticipates can be expected during the year. This recommendation is repeated countywide.

Interfund Information Technology charges have been reduced by \$1,372 from the requested amount to reflect reduced charges countywide, based on a recommended reduction in the Information Technology Department budget.

The Human Services Director concurs with the recommended budget.

Human Services - Health Emergency Medical Services Fund (0-252)

Tom Sherry, Director of Human Services

EXECUTIVE SUMMARY

DEPT HEAD: TOM SHERRY	UNIT: EMERGENCY MEDICAL SERVICES		FUND: EMERGENCY MEDICAL SERVICES		0252 0-252	
	ACTUAL EXPENDITURE 2008-09	ACTUAL EXPENDITURE 4-30-10	ADOPTED BUDGET 2009-10	DEPARTMENT REQUEST 2010-11	CAO RECOMMEND 2010-11	% CHANGE OVER 2009-10
EXPENDITURES						
SERVICES AND SUPPLIES	162,301	86,100	164,713	253,325	253,325	53.8
OTHER CHARGES	48,308	0	55,787	44,275	44,275	20.6-
* GROSS BUDGET	210,609	86,100	220,500	297,600	297,600	35.0
* NET BUDGET	210,609	86,100	220,500	297,600	297,600	35.0
APPROPRIATION FOR CONTINGENCY	0	0	8,394	18,167	18,167	116.4
INCREASES IN RESERVES	0	0	0	0	0	.0
* TOTAL BUDGET	210,609	86,100	228,894	315,767	315,767	38.0
OTHER REVENUES						
USER PAY REVENUES	0	0	0	0	0	.0
GOVERNMENTAL REVENUES	219,004	2,172	220,500	175,000	175,000	20.6-
GENERAL REVENUES	0	133,056	0	0	0	.0
CANCELLATION P/Y DESIGNATIONS	0	0	0	122,600	122,600	***
UNDESIGNATED FUND BALANCE 7/1	0	8,394	8,394	18,167	18,167	116.4
TOTAL AVAILAABLE FINANCING	219,004	143,622	228,894	315,767	315,767	38.0
* UNREIMBURSED COSTS	8,395-	57,522-	0	0	0	.0
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

Sutter County Health is responsible for the administration of the Emergency Medical Services (EMS) Fund.

In 1987, State Senator Ken Maddy authored legislation that allowed counties to establish an EMS Fund. The County Board of Supervisors established such a fund in 1990 (Resolution 90-22), and designated the Health Department (a division of the Human Services Department) as the administrative agency for the fund.

Major Budget Changes

Services & Supplies

- (\$10,238) Decrease in Hospital Expense based on total claims submitted for payment
- \$98,850 Increase in Physician Expense based on total claims submitted for payment

Other Charges

- (\$11,512) Decrease in transfers out of Administrative Expenses and Unallocated Expenses based on reduced revenue collections

Human Services - Health Emergency Medical Services Fund (0-252)

Tom Sherry, Director of Human Services

Revenues

- (\$45,500) Decrease due to a decrease in collections from fines

Program Discussion & Summary Budget Request

The Requested Budget is \$315,767.

The EMS Fund (hereafter referred to by its more common name as the 'Maddy Fund') is intended to reimburse physicians, surgeons and medical facilities for emergency services provided to patients who do not pay for the cost of their medical care. Its revenues are derived from penalty assessments on various criminal offenses and motor vehicle violations, traffic violator school fees, and revenues from taxes on tobacco products under Proposition 99 (the Tobacco Tax and Health Protection Act of 1988). Counties must use Maddy revenues for purposes established in statute. A County can use an amount equal to actual expenditures or up to 10% of total Maddy revenues for administration of the fund. Of the remaining funds, 58% is allocated to an account for physicians and surgeons who provide emergency medical services (and are not employed in County hospitals), 25% is allocated to an account for hospitals that provide emergency services as defined in State law, and 17% is allocated to an account for discretionary emergency medical related services as determined by the County.

For Maddy Funds established before July 1, 1991, such as Sutter County's, the law specifies a limit on the amount of revenues that counties can deposit in the funds. This limitation restricts the annual increase in revenues to no more than 10% and is tied to the annual growth, if any, in the County's total penalty assessments. The law allows

Counties that had not established a Maddy Fund before July 1, 1991, to receive Maddy revenues from County penalty assessments without limitations on annual growth. Changes were made to the law in 2002 to establish limits on the amount of Maddy revenue that a County may retain in an Emergency Services Fund reserve from year to year.

It should be noted that the majority of the revenues in the Designated Fund Balances were received prior to 2002, before the current reserve limits were established in law. The Designated Fund Balances do not appear in the budget because they are theoretically not available for current budgeted expenses. With Board approval, these reserve funds will be used in the event that the EMS Fund cannot make payment for all claims in a given year from current year revenues.

Use of Reserves/Designations

The EMS fund contains Designated Fund Balance accounts for each type of expenditure, as established by law. Allocated funds that are not spent within the fiscal year are placed in the respective Designated Fund Balance account. The fund also includes a Designation for Future Appropriations as well as a Designation for EMS funds collected prior to 2002. Monies held within these accounts may be used in the future, with Board approval, in the event collections in the EMS decrease below current levels. The Physician Revenue collections decreased below physician claims in FY 2009-10; therefore, the FY recommended budget includes a cancellation of prior year designations (account 37706) in the amount of \$122,600 to fund anticipated Physician claims for FY 2010-11.

**Human Services - Health
Emergency Medical Services Fund (0-252)**

Tom Sherry, Director of Human Services

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

EXECUTIVE SUMMARY						
DEPT HEAD: TOM SHERRY	UNIT: COUNTY HEALTH		FUND: HEALTH		0012 4-103	
	ACTUAL EXPENDITURE 2008-09	ACTUAL EXPENDITURE 4-30-10	ADOPTED BUDGET 2009-10	DEPARTMENT REQUEST 2010-11	CAO RECOMMEND 2010-11	% CHANGE OVER 2009-10
EXPENDITURES						
SALARIES AND EMPLOYEE BENEFITS	5,759,704	4,611,752	6,205,390	6,349,287	6,136,964	1.1-
SERVICES AND SUPPLIES	1,473,346	888,397	1,357,645	1,211,762	1,211,762	10.7-
OTHER CHARGES	567,921	583,124	800,974	778,547	760,489	5.1-
CAPITAL ASSETS	89,571	450	450	0	0	100.0-
* GROSS BUDGET	7,890,542	6,083,723	8,364,459	8,339,596	8,109,215	3.1-
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	7,890,542	6,083,723	8,364,459	8,339,596	8,109,215	3.1-
OTHER REVENUES						
USER PAY REVENUES	1,017,815	564,046	823,292	754,121	754,121	8.4-
GOVERNMENTAL REVENUES	2,085,896	1,519,804	1,977,743	2,057,303	2,057,303	4.0
GENERAL REVENUES	1,039	0	0	0	0	.0
CANCELLATION P/Y DESIGNATIONS	0	0	14,100	0	0	100.0-
TOTAL OTHER REVENUES	3,104,750	2,083,850	2,815,135	2,811,424	2,811,424	.1-
* UNREIMBURSED COSTS	4,785,792	3,999,873	5,549,324	5,528,172	5,297,791	4.5-
ALLOCATED POSITIONS	70.35	67.60	68.10	67.60	67.60	.7-

Purpose

Sutter County Health is responsible for the operation of three distinct medical service units within the County. Those units are: Public Health, Primary Care Outpatient Clinic, and Jail Medical Services. Public Health is responsible for providing basic preventive health services to the residents of Sutter County to improve the health and wellness of the individual in accordance with the mandates of the Health and Safety Code or the California Code of Regulations, Title 17 and Title 22. The Primary Care Outpatient Clinic component is responsible for providing non-emergency medical care to Sutter County residents. The clinic fulfills the County Welfare and Institutions Code 17000 requirement to provide medical care to residents who are indigent. Jail Medical Services provides services to inmates in

conformance with a Consent Decree the County entered into in 1994 with the United States District Court for the Eastern District of California.

Major Budget Changes

Salaries & Benefits

- (\$177,323) Decrease in salaries and benefits to reflect salary savings from defunding a vacant Licensed Vocational Nurse position, a vacant Account Clerk I position and a vacant Office Assistant II position
- \$19,014 Increase in Extra Help to backfill an Account Clerk I

position and Office Assistant II position as needed

- (\$55,000) General reduction for salary savings

Services & Supplies

- (\$87,533) Decrease in Medical, Dental, and Lab Supplies, based on current expenditure trends

Revenues

- \$79,344 Increase in Women, Infants and Children (WIC) base allocation

Program Discussion & Summary Budget Request

The Requested Budget is \$8,339,596.

This budget funds the Health Division that staffs and operates the County’s Public Health unit, Outpatient Clinic, and Jail Medical Services.

The traditional role of public health services is generally directed toward the identification, removal, and control of the causes of disease which affect the community as a whole. Top priorities include communicable disease control, environmental health services and child health programs. That traditional role has been expanded to include the provision of a number of special programs for community and individual wellness and improvement of lifestyle, with the goal of reducing chronic disease incidence. Preparing for, and responding to, public health emergencies, including natural disasters, acts of terrorism, and pandemic diseases is another added role.

Specialized Health Programs

In addition to the basic public health, primary care outpatient clinic, and jail medical services programs, this budget unit also funds various specialized health programs. These include: indigent prenatal care under the Comprehensive Prenatal Services Program; indigent childbirth services through contractual arrangement with OB/GYNs; administration of the California Children's Services Program; Emergency Medical Care Committee; administration of the Proposition 99 Tobacco Tax Fund, and Realigned Health Fund components; administration of the Emergency Medical Services Maddy Act Funds; representation of Sutter County to the County Medical Services Program (CMSP); and Medi-Cal Administrative Activities/Targeted Case Management.

Environmental Health

In FY 1993-94, the Board of Supervisors transferred environmental health services from Public Health to a newly created Community Services Department. The unreimbursed cost of the Environmental Health program is now reflected in the Non-County Providers budget unit (4-201). A memorandum of understanding between the Health Officer and the Director of Environmental Health specifies the relationship of the Environmental Health service to the Public Health Division.

Public Health Outpatient Clinic

The Public Health Outpatient Clinic operates Monday through Friday from 8:00 a.m. to 5:00 p.m. The clinic provides medical care to residents who are indigent; those covered under Medi-Cal and the County Medical Services Program, as well as private pay patients and private insurance patients not covered by a Health Maintenance Organization. Primary care reimbursement rates continue to be less than the actual cost of providing medical care to residents who are

indigent, therefore the clinic continues to operate at a loss.

Private pay revenue has decreased in FY 2009-10 and can be correlated to the decline in patient encounter rates.

An on-call physician is available for consultation or for inpatient admissions from emergency room referrals during the hours the clinic is closed. Sutter County indigent patients who require inpatient hospital care receive that service at either Fremont Medical Center or Rideout Hospital, both private nonprofit hospitals, under an agreement for medical services with Sutter County. The cost for inpatient care and physician on-call service is contained in this budget unit.

The Board of Supervisors, at its April 22, 2008 meeting, conceptually approved implementation planning whereby the Health Division would contract with a local Federally Qualified Health Center (FQHC) to operate the medical clinic; and on January 20, 2009 met in study session to discuss the proposed reorganization of the Sutter County Outpatient Clinic and Public Health functions. FQHCs are eligible for enhanced reimbursements; therefore, such an agency would be able to provide comparable outpatient medical services at no cost to the General Fund. On June 30, 2009 and July 14, 2009, public hearings were held regarding a proposal to discontinue the County's operation of the Outpatient Clinic and enter into agreement with Peach Tree Healthcare to operate an outpatient health clinic on behalf of Sutter County. The Board of Supervisors approved the transition to Peach Tree Clinic. Peach Tree Clinic has applied for a change in scope to provide services at the Outpatient Clinic; however due to delays at the Federal level, this change did not occur during FY 2009-10, but may occur in FY 2010-11. The budget request does not include the fiscal impact of these possible future changes to clinic operations.

The Health Division's patient care management and billing software dates from 1992 and is in need of upgrading in order to meet current and future needs. The software upgrade has been postponed pending a decision regarding proposed clinic reorganization and subsequent re-evaluation of software requirements, but will need to be addressed when the clinic reorganization proposal is resolved.

Public Health Laboratory Services

There has been a continuous decline in workload in Public Health Lab Services over the past five years. One reason for this decline may be due to an increase in use of private clinical lab services in the local area. Limited Public Health Lab tests are currently provided, resulting in reduced use of staff time. The reduced costs in the Services and Supplies budget are due in part to the reduced number of lab tests being performed. The FY 2009-10 adopted budget included a 1.0 Full Time Equivalent (FTE) Public Health Microbiologist position, which was reduced to 0.50 FTE as an adjustment during FY 2009-10. The remaining 0.50 FTE Public Health Microbiologist and 0.50 FTE Director of Public Health Lab are requested to be left vacant and unfunded this year due to the reduction in lab services. The Department currently maintains a stand-by/on-call Public Health Microbiologist and has retained the Lab Director on a contract basis.

Jail Medical Services

Jail medical costs reflect the provision of nursing coverage in the jail seven days per week, nineteen and a half hours per day; sick-call coverage by physicians and/or Nurse Practitioners; medical supplies including pharmaceuticals; emergency room care; inpatient hospital care; and dental care. All direct jail medical costs are contained in this budget unit. It should be noted that the administration of this program requires a significant amount of staff time from the

Health Officer and Assistant Director of Human Services. These costs are contained within the administration program of this budget and are not reflected as direct jail medical costs.

The provision of medical care to the Sutter County Jail continues to be the single largest item in the Public Health/Clinical Services Division budget. The jail medical services program has court imposed staffing requirements that limit the ability to reduce and contain costs. The severity of inmate health conditions and the problems presented upon booking have resulted in utilization of more inpatient hospital days and emergency room visits and have contributed to the increase in expenses for the Support and Care of Persons. In general, there is an on-going shift of resources from traditional public health programs to the jail medical program to meet the requirements of inmate health.

Funding of the Health Division

Overall, the FY 2010-11 Health Division budget reflects an attempt to maintain programs at a consistent level based on current funding and actual need, to offer primary health care services to the indigent population, and to protect the public health of the community as reflected in the County Health Status Profiles. This is especially difficult given both the current economic climate and uncertainty regarding the future of State funding.

Health Division services are financed by approximately 40% General Fund dollars and 60% State funds when Realignment funds are included in the calculation. With changes in State grant funding, the County contribution has remained static and State grant revenue has been reduced.

In FY 09-10, elimination of all State general funds from most of the HIV/AIDS programs was implemented. This included the HIV Education and Prevention program, which

funded a 0.25 FTE Health Program Specialist and the HIV Counseling and Testing program, which provided services to individuals at high risk for contracting HIV/AIDS. In addition to these programs, there was elimination of all State general funds and Federal matching funds for local Maternal, Child, and Adolescent Health (MCAH) services and the suspension of the Children's Dental Disease Prevention program in our county. The reduction in the MCAH funds and the suspension of the Children's Dental Disease Prevention program caused reductions in staff funded by these programs. The WIC program has received an increase in the base allocation, which allowed staff funded in reduced grant programs to be redirected to the WIC program.

The County has participated in the SB 910 Program (Targeted Case Management – TCM – and Medi-Cal Administrative Activities – MAA) since the inception of the program in 1992. Federal rules governing the program are in a state of uncertainty at this time, and the Health Division will continue to participate in the program while closely monitoring program development. MAA and TCM revenue is continued at a reduced level in the FY 2010-11 budget as a result of applying revised State and Federal program rules.

The Health Division oversees six Special Revenue Funds, where certain grant revenues are designated for specific program uses. These funds are: Bioterrorism Trust (fund 0-124), Pandemic Influenza Preparedness (fund 0-139), Bicycle Helmet Safety (fund 0-178), Tobacco Education Trust (fund 0-246), Vital Statistics Trust (fund 0-287), and Child Passenger Restraint (fund 0-298). Revenues from these Special Revenue Funds are transferred into the Health Division budget as needed to support the designated program as prescribed by the individual fund requirements.

Use of Reserves/Designations

The Health Fund, separate from this budget unit, contains a Reserve for Imprest Cash (Petty Cash) and a Designation for Future Appropriations. In prior budget years, the Board of Supervisors has directed the funds contained in the Designation for Future Appropriations be utilized for future major capital asset purchases.

The General Fund contains a Designation for Wellness Program. This designation will be cancelled and transferred to the Health Fund in concept as part of the General Fund Contribution to Health.

CAO Recommendation

This budget is recommended at \$8,109,215.

A decrease of \$55,000 in salaries and benefits is recommended to reflect estimated salary savings that staff anticipates can be expected during the year. This recommendation is repeated countywide.

An additional decrease of \$177,323 from the Department's request for salaries and benefits is recommended primarily to reflect salary savings from holding a Licensed Vocational Nurse position, an Account Clerk I position and an Office Assistant II position vacant and unfunded for FY 2010-11.

An increase of \$20,000 to Extra Help is recommended to backfill the Account Clerk and Office Assistant positions as needed.

Interfund Information Technology charges have been reduced by \$18,058 from the requested amount to reflect reduced charges countywide, based on a recommended reduction in the Information Technology Department budget.

The Human Services Director concurs with the recommended budget.

Human Services - Health *Tom Sherry, Director of Human Services*
Non County Providers (4-201)

EXECUTIVE SUMMARY						
DEPT HEAD: TCM SHERRY	UNIT: NON-COUNTY PROVIDERS		FUND: HEALTH		0012 4-201	
	ACTUAL EXPENDITURE 2008-09	ACTUAL EXPENDITURE 4-30-10	ADOPTED BUDGET 2009-10	DEPARTMENT REQUEST 2010-11	CAO RECOMMEND 2010-11	% CHANGE OVER 2009-10
EXPENDITURES						
SERVICES AND SUPPLIES	26,400	22,000	26,400	26,400	26,400	.0
OTHER CHARGES	632,385	595,986	873,904	878,914	867,962	.7-
* GROSS BUDGET	658,785	617,986	900,304	905,314	894,362	.7-
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	658,785	617,986	900,304	905,314	894,362	.7-
OTHER REVENUES						
USER PAY REVENUES	34,427	0	33,737	26,775	26,775	20.6-
GOVERNMENTAL REVENUES	0	0	0	0	0	.0
TOTAL OTHER REVENUES	34,427	0	33,737	26,775	26,775	20.6-
* UNREIMBURSED COSTS	624,358	617,986	866,567	878,539	867,587	.1
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

Sutter County Health administers this budget unit which includes the County's share of the cost of health programs provided to County residents by County Departments outside of the Health Fund or by health related non-County agencies.

Major Budget Changes

No major changes in this budget unit.

Program Discussion & Summary Budget Request

The Requested Budget is \$905,314.

This budget unit appropriates Sutter County's cost for participation in the Joint Powers

Agreement for the Sierra Sacramento Valley Emergency Medical Services (EMS) Agency. The County Share in the EMS Agency is based on the per capita population rate of forty-one cents (\$0.41), plus a \$10,000 base. The anticipated cost for participation in this joint powers agreement is based on Department of Finance projections for the population of Sutter County. It is anticipated that additional funds will be required for this item should the Department of Finance population projections for Sutter County differ from those used by the Health Division. A portion of this fee is offset by the use of Emergency Medical Services Fund (Maddy Act) undesignated funds (Fund #0252).

This budget unit also appropriates the cost of the contract with Bi-County Ambulance Services for indigent medical transportation. The County is currently in a multi-year

Human Services - Health Non County Providers (4-201)

Tom Sherry, Director of Human Services

contract with Bi-County Ambulance Services for this service.

Sutter County participates in the County Medical Services Program (CMSP) through an agreement between the County and Governing Board of the CMSP. This budget contains the participation fee (\$188,781) set by legislation for the County to participate in CMSP. Under the agreement with the CMSP Governing Board, the County agrees to share in a risk limitation amount should CMSP require more funds to operate the program. In prior years, the CMSP Governing Board did invoke the risk limitation requirements, which resulted in an increased cost to Sutter County of \$165,809. The CMSP Governing Board has yet to determine whether or not it will require additional funds to operate the program in FY 2010-11. This budget does not contain an estimate of the risk limitation amount. Should the CMSP Governing Board vote to enforce the risk limitation, additional funds would have to be allocated to this budget unit. Although technically not part of the participation fee, the risk limitation payment and the participation fee are budgeted as one item under the CMSP Participation fee account.

The original CMSP legislation set up a program comprised of State funds and County funds to provide care to indigent adults in small Counties. In FY 2000-01, the State withdrew its contribution of \$20.5 million to the program. In addition, beginning that year, the State charged CMSP an additional \$3 million for administrative costs. A combination of factors, including program cost increases for pharmaceutical supplies and medical care coupled with the State reduction of funds and imposition of an administrative cost has resulted in CMSP requiring additional funds to operate. Those additional funds have come from the participating Counties. CMSP has attempted to remedy these additional costs by reducing benefits to providers, reducing the

number of those eligible for the program by eliminating program eligibility to those with a share of cost over 200% of the Federal poverty level, reducing benefits to eligible participants and entering into a pharmacy benefits contract. CMSP has terminated the agreement with the State for management services and now contracts with Anthem Blue Cross for this service.

Sutter County has participated in CMSP since 1983. The County has the option of continuing participation in this program or operating its own medical services program for indigent adults. CMSP is a fee-for-services program with the scope of services identical to the Medi-Cal program. Should Sutter County operate its own program, the County would determine the scope of services and a provider group eligible for payment.

It is estimated that CMSP expends approximately \$5.2 million dollars for medical care to Sutter County indigent adults and receives approximately \$4.5 million of Realignment money for that care. Sutter County directly contributes \$2,996,118 of Realignment funds (shown in the Health Care-General budget unit 4-110) plus the cost of the participation fee and a risk assessment fee. The participation and risk payments are made with General Fund monies. The additional Realignment funds that CMSP receives are from "growth monies," which are appropriated directly to CMSP per the original Realignment legislation. CMSP receives approximately \$1.5 million dollars, which represents the Sutter County share of Realignment growth funds based on a calculation of the total growth fund available.

Should Sutter County withdraw from the CMSP, the only Realignment funds available

Human Services - Health Non County Providers (4-201)

Tom Sherry, Director of Human Services

to the County would be the \$2,996,118 contained in the original legislation. The Realignment growth funds would be retained by CMSP.

The budget also includes \$640,031 for Environmental Health Unreimbursed Cost since it is a part of the County's health care maintenance of effort. Environmental Health (Budget unit 2-725) is a division of the Community Services Department. The amount budgeted in the interfund account for Environmental Health is based on the Environmental Health division's budgeted Unreimbursed Cost for FY 2010-11.

Use of Reserves/Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended at \$894,362.

The recommended budget differs from the requested budget due to minor changes in calculations of Contribution to Other Agencies and Interfund Environmental Health. The recommended budget is \$10,952 less than the requested budget.

The Human Services Director concurs with the recommended budget.

Human Services - Health California Children's Services (CCS) (4-301)

Tom Sherry, Director of Human Services

EXECUTIVE SUMMARY

DEPT HEAD: TOM SHERRY

UNIT: CALIFORNIA CHILDREN SERVICES FUND: HEALTH

0012 4-301

	ACTUAL EXPENDITURE 2008-09	ACTUAL EXPENDITURE 4-30-10	ADOPTED BUDGET 2009-10	DEPARTMENT REQUEST 2010-11	CAO RECOMMEND 2010-11	% CHANGE OVER 2009-10
EXPENDITURES						
SERVICES AND SUPPLIES	73,066	29,420	60,000	60,000	60,000	.0
OTHER CHARGES	146,400	128,721	350,368	210,368	210,368	40.0-
* GROSS BUDGET	219,466	158,141	410,368	270,368	270,368	34.1-
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	219,466	158,141	410,368	270,368	270,368	34.1-
OTHER REVENUES						
USER PAY REVENUES	141,150	141,150	141,150	141,150	141,150	.0
GOVERNMENTAL REVENUES	0	0	0	0	0	.0
TOTAL OTHER REVENUES	141,150	141,150	141,150	141,150	141,150	.0
* UNREIMBURSED COSTS	78,316	16,991	269,218	129,218	129,218	52.0-
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

The California Children's Services Program is a State mandated program to the County under Article 2, Section 248 of the Health and Safety Code.

Major Budget Changes

Other Charges

- (\$140,000) The FY 2009-10 adopted budget included a requested amount of \$210,368 plus a \$140,000 re-budget of prior year funds. The FY 2010-11 request is unchanged at \$210,368 which represents the County match of State funds

Program Discussion & Summary Budget Request

The Requested Budget is \$270,368.

The California Children's Services (CCS) program has been in continuous operation since it was established in 1927 by the State Legislature. CCS is a statewide tax-supported program of specialized medical care and rehabilitation for eligible children. The program provides diagnostic, treatment, and therapy services to children who are handicapped, children with catastrophic illnesses, or children who are victims of accidents and whose families cannot afford wholly or in part to pay for these services. Therapy services are provided at the County level while diagnostic and treatment services are provided by private medical providers. Therapy services for Sutter County are provided at the Virginia School in Wheatland, with Yuba County providing therapy staff and

Human Services - Health California Children's Services (CCS) (4-301)

Tom Sherry, Director of Human Services

Sutter County reimbursing Yuba County for a portion of the cost based on claims submitted by Yuba County.

Prior to FY 1991-92, the cost of the services provided under the CCS program was shared between the State and the County on a 75/25 percent basis, respectively. The State's "realignment" of health, mental health, and social services programs which was enacted in 1991, shifted a higher percentage of the costs to counties: the cost sharing ratio is now 50/50. The additional 25% of cost shift to the County is offset from the realignment funds shifted to the County from the State. CCS realignment funds are, by law, placed in the Social Services Trust Account. The assumption made in placing CCS funds in the Social Services Trust Account was that it would assure funding of caseload growth every year. The 25% realigned amount transferred to the Social Services Trust Account is the only amount within the Health Division that is subject to growth allocation.

The California Department of Health Care Services (DHCS) has recently implemented reductions to CCS County Administration and has also implemented a radically different methodology for funding both CCS County Administration and the Medical Therapy Program (MTP). This action was taken because DHCS had been overspending its state budget appropriations for both CCS County Administration and MTP for a number of years. Many implementation issues continue to remain unclear at the time of this writing. In the past, the state made a commitment to match one dollar for each dollar a county appropriates for CCS service expenditures above its maintenance of effort level, and provided additional state matching funds if a county appropriated additional funds to meet the demands of their local program. DHCS implemented a policy of

capped allocations in FY 2008-09. This allocation policy reduced funding an average of 17% when compared to FY 2007-08.

State statute requires a minimum county contribution, or "Maintenance of Effort" (MOE), to the CCS program equal to at least 50 percent of the total actual expenditures for the CCS program in FY 1990-91, unless the State certifies that a smaller amount is required. Sutter County's MOE is \$154,465, with the state then matching that amount on a dollar-for-dollar basis. Historically, Sutter County policy has been to budget an "overmatch" to the state's contribution of \$154,465, with the understanding that the state would contribute additional matching funds as needed.

At this time, the State has not determined the amount of its contribution to the Sutter County CCS Program in FY 2010-11. As mentioned above, in the past, as a policy item, the County has budgeted an amount in excess of the MOE in order to meet the potential demand for service, which can be very volatile. This budget request for \$210,368 is consistent with the Board of Supervisors' past policy in this area. However, the Board could opt to reduce this budget request to the minimum MOE of \$154,465, to match a potential reduced state contribution. At this time it is unknown whether the State contribution will match the amount appropriated over the MOE.

The past two years' State budget proposals have included either elimination of or reductions in the Healthy Families program. There remains some uncertainty about the program at the current level of operation. Should changes occur in the Healthy Families program, there may be impacts to the CCS program in that counties may see cost increases due to children moving from

Human Services - Health California Children's Services (CCS) (4-301)

Tom Sherry, Director of Human Services

Healthy Families (in which counties have a 17% share) to Basic CCS (in which counties have a 50% share). Approximately 25% of the total CCS caseload has Healthy Families insurance. In addition, the CCS County Administration allocation received from the State may be reduced by as much as 33% (\$95,000) if the Healthy Families program is eliminated. A decrease in funds in the future would necessitate consideration of adjustments to program eligibility or services for this medically fragile population.

Use of Reserves/Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

Human Services Mental Health (4-102)

Tom Sherry, Director of Human Services

EXECUTIVE SUMMARY

DEPT HEAD: TOM SHERRY

UNIT: MENTAL HEALTH SERVICE

FUND: BI-COUNTY MENTAL HEALTH

0007 4-102

	ACTUAL EXPENDITURE 2008-09	ACTUAL EXPENDITURE 4-30-10	ADOPTED BUDGET 2009-10	DEPARTMENT REQUEST 2010-11	CAO RECOMMEND 2010-11	% CHANGE OVER 2009-10
EXPENDITURES						
SALARIES AND EMPLOYEE BENEFITS	10,671,681	9,303,023	11,497,227	12,319,886	12,175,886	5.9
SERVICES AND SUPPLIES	6,632,063	4,470,413	6,943,800	5,259,542	5,259,542	24.3-
OTHER CHARGES	4,685,178	2,724,474	4,859,171	4,646,307	4,600,991	5.3-
* GROSS BUDGET	21,988,922	16,497,910	23,300,198	22,225,735	22,036,419	5.4-
* NET BUDGET	21,988,922	16,497,910	23,300,198	22,225,735	22,036,419	5.4-
APPROPRIATION FOR CONTINGENCY	0	0	66,893	0	140,701	110.3
INCREASE IN DESIGNATIONS	0	0	544,930	0	0	100.0-
INCREASES IN RESERVES	0	0	0	0	0	.0
* TOTAL BUDGET	21,988,922	16,497,910	23,912,021	22,225,735	22,177,120	7.3-
OTHER REVENUES						
USER PAY REVENUES	7,666,240	4,704,488	9,376,909	7,724,121	7,675,506	18.1-
GOVERNMENTAL REVENUES	12,952,255	8,108,644	14,631,408	13,738,847	13,738,847	6.1-
GENERAL REVENUES	28,247	19,203	30,000	15,000	15,000	50.0-
OTHER FINANCING SOURCES	754	0	0	0	0	.0
CANCELLATION OF PRIOR YEAR RESERVES	0	0	544,930	0	0	100.0-
UNDESIGNATED FUND BALANCE 7/1	670,201	671,226-	671,226-	747,767	747,767	211.4-
TOTAL AVAILABLE FINANCING	21,317,697	12,161,109	23,912,021	22,225,735	22,177,120	7.3-
* UNREIMBURSED COSTS	671,225	4,336,801	0	0	0	.0
ALLOCATED POSITIONS	126.91	108.73	108.74	108.73	108.73	.0

Purpose

Bi-County Mental Health, also referred to as Sutter-Yuba Mental Health Services (SYMHS), is a division of the Sutter County Human Services Department. Under a Joint Powers Agreement entered into between the counties of Sutter and Yuba in 1969, SYMHS provides mental health services to residents of both counties. Subsequently, in the mid-1970s, by resolution of both boards of supervisors, it was determined that bi-county drug and alcohol services would be provided under the auspices of SYMHS. SYMHS oversees the full range of clinical operations for specialty mental health services to eligible Sutter and Yuba County Medi-Cal beneficiaries; oversees crisis and

specialty mental health services for all Sutter and Yuba County residents regardless of payor status; administers managed-care contracts for mental health services with private for-profit and nonprofit agencies; and provides a comprehensive system of care for the mentally ill, to the extent resources are available.

Major Budget Changes

Salaries & Benefits

- \$542,659 General salary and benefits adjustments
- \$280,000 Increase in Extra Help for special projects including review

Human Services

Mental Health (4-102)

Tom Sherry, Director of Human Services

of both program design and medical records

- (\$144,000) General reduction for salary savings

Services & Supplies

- (\$995,100) Decrease in Professional/Specialized Services account due to planned reductions in contracted services
- (\$600,000) Decrease in Juvenile Dependency Proceedings/Physician to reflect actual usage of independent contractor physicians and network providers

Revenues

- (\$1,050,000) Decrease in Inpatient Fees due to lower than anticipated use of Psychiatric Health Facility by other counties under contract
- \$435,000 Increase in Interfund Admin – Miscellaneous Departments from Mental Health Services Act (MHSA) budget unit (4-104) to pay for medication support services provided to MHSA clients
- (\$205,684) Decrease in expected Re-alignment sales tax revenue (Interfund Transfer In-Sales Tax)
- (\$796,593) Decrease in Interfund Miscellaneous Revenue from MHSA budget unit (4-104) to pay for that budget's share of administrative costs. The FY 2009-10 budget included catch-up funds for prior years.

- (\$1,383,135) Decrease in State Early and Periodic Screening, Diagnosis, and Treatment (EPSDT) funding
- (\$136,309) Decrease in State Inpatient revenue allocated by the State
- \$115,000 Increase in State Mental Health Medi-Cal Administration revenue due to increased Medi-Cal billings
- \$150,000 Increase in State Mandated Cost revenue as reimbursement for mental health services provided to seriously emotionally disturbed students
- \$153,921 Increase in Federal Grant revenue from the Byrne-Justice Assistance Grant (Byrne-JAG)
- \$151,162 Increase in Federal Financial Participation in Medi-Cal funding reflects a temporary increase in Federal Medicaid match included in the Federal Stimulus Bill

Program Discussion & Summary Budget Request

This budget is requested at \$22,225,735.

SYMHS serves, on average, over 5,000 unique mental health clients each year. Over the years there has been a significant increase in demand for mental health services, due in part to expanded children's services supported by Early and Periodic Screening, Diagnosis, and Treatment (EPSDT) funds which became available in 1995. This together with both the Medi-Cal consolidation that became effective in 1998 and the growth in local population has re-

Human Services Mental Health (4-102)

Tom Sherry, Director of Human Services

sulted in more than a doubling of clients being served since 1995.

Under the Medi-Cal consolidation, SYMHS has been the Mental Health Plan for the 40,000 Medi-Cal beneficiaries in Sutter and Yuba Counties. Mental health treatment is an entitlement under Medi-Cal. SYMHS is responsible for assessing and treating, or referring for treatment, all Medi-Cal eligible individuals who meet medical necessity criteria and seek Specialty Mental Health Services on either an inpatient or outpatient basis. In addition to providing direct service, SYMHS has established contracts with licensed therapists in the local community and statewide to serve area children who have been placed out-of-home.

SYMHS' rates are required by Federal law to be based on its actual costs. Medi-Cal is billed using estimated rates which may not exceed statewide maximum allowable rates set by the California Department of Mental Health (DMH). These rates are then reconciled to actual costs at the end of each fiscal year through a cost report process. DMH has held the statewide maximum allowable rates down for state budgeting purposes, guaranteeing that county mental health programs will operate at a loss when treating Medi-Cal beneficiaries. To address this problem, the California Department of Health Care Services has negotiated a State Plan Amendment (SPA) with the Federal Centers for Medicare and Medicaid Services under which counties will be reimbursed by the Federal government at the Federal matching rate for the difference between the statewide maximum allowable rates and Federal published rates based on actual cost. The SPA was approved for FY 2009-10 and has been tentatively approved for FY 2010-11. This new funding will be available upon cost report settlement, which typically occurs two years or more after expenses are

incurred. This anticipated revenue will first be included in the FY 2011-12 or FY 2012-13 budget.

For FY 2010-11, SYMHS will charge \$726.39 per day on the Inpatient Unit. Other services are charged by the minute: \$6.49 per minute for Medication Support, \$2.72 per minute for Case Management/Brokerage, \$3.51 per minute for Mental Health Services, and \$5.22 per minute for Crisis Intervention. These rates will be adjusted upon completion of the FY 2008-09 Cost Report.

SYMHS has a long-term contractual relationship with Victor Community Support Services, Inc., DBA Sutter-Yuba Family Intervention and Community Support (FICS). FICS provides assessment and treatment services to youth on school campuses. Over the years their contract has grown significantly in response to identified community need. These services are funded primarily through a combination of Medi-Cal and EPSDT. In addition, FICS provides services to children with individualized educational plans (IEPs), which authorize mental-health services under Chapter 26.5 of the California Government Code. Funding for 26.5 services is provided through a combination of Medi-Cal, EPSDT, Federal Individuals with Disabilities Education Act (IDEA) funds and State-mandated cost funds.

SYMHS provides drug and alcohol services to local residents under Net Negotiated Amount (NNA) contracts with the State Department of Drug and Alcohol Programs, which include significant funding from Federal Substance Abuse Prevention and Treatment (SAPT) block grants; under the California Work Opportunity and Responsibility to Kids (CalWORKs) program for Sutter County; and under drug court funding. SYMHS provides a number of judicially-

Human Services Mental Health (4-102)

Tom Sherry, Director of Human Services

linked programs. These include PC 1000 Drug Diversion services authorized under section 1000 of the California Penal Code; services to individuals referred by the courts in both counties for mental health treatment and substance abuse counseling; psychiatric services to youth in juvenile hall and youth in the guidance center; services to inmates in both counties' jails; and services to individuals involved in drug courts in both counties. Funding under the Substance Abuse and Crime Prevention Act of 2000(SACPA) was eliminated in FY 2009-10. Residual SACPA funding has been exhausted and staff have been realigned to other programs.

New Federal Byrne-JAG funding has been obtained for a program to be operated jointly with the Sutter County Probation Department that will provide substance abuse treatment to persons convicted of certain types of crimes. These grant funds come from the Federal American Recovery and Reinvestment Act of 2009 and will only be available for a limited time.

SYMHS also provides an intensive day treatment program to pregnant women and women with small children under its First Steps program. First Steps is widely recognized to be a very effective substance abuse treatment program with many successful graduates in our communities.

SYMHS, under funding agreements with Sutter and Yuba Counties' Social Services departments, provides additional treatment services to Child Protective Services involved families in Sutter County and to the CalWORKs programs of both counties.

From a financial perspective, two major factors are affecting the FY 2010-11 Mental Health budget: (1) Since FY 2003-04, both locally and statewide, Mental Health Re-

alignment allocations have remained flat or declined. In FY 2010-11 it is anticipated that SYMHS Realignment funding will begin to increase. This increase is expected to be very modest, likely no more than one percent, or about \$50,000 greater than projected Realignment funding for FY 2009-10. The cost of doing business has continued to increase. Even in more robust economic times, statewide growth in Realignment funding has gone to pay for increasing caseloads in Child Welfare Services, foster care, and/or In-Home Supportive Services, programs which, by statute, have first draw on Realignment growth dollars. The Mental Health Division uses Realignment funding to match and draw down the Federal contributions to Medi-Cal. (2) Drug and Alcohol funding has also remained flat or declined slightly for the past five fiscal years. Thus, as costs of doing business have increased, staff costs in Drug and Alcohol have been reduced slightly by leaving vacancies unfilled. In fact, Drug and Alcohol Full Time Equivalent positions have been reduced from 23.85 in FY 2007-08 to 18.9 in FY 2009-10, with 17.7 currently filled.

Due to these fiscal challenges, for FY 2010-11, the Division proposes to continue a "soft" hiring freeze at the department level with only few exceptions. However, most vacant positions were eliminated from this budget unit in the final FY 2009-10 budget. It remains our objective to keep the Mental Health and the Mental Health Services Act budgets in balance and to fully utilize all available funding in a fashion most advantageous to our counties.

For FY 2010-11, no Mental Health staff reductions are being recommended at this time. However, if the statewide structural funding problems are not addressed it is anticipated that program reductions could occur in both the Mental Health and Mental

Human Services

Mental Health (4-102)

Tom Sherry, Director of Human Services

Health Services Act budgets. It is unknown at this time how the Governor and legislators will address the structural disconnect between State General Fund spending and available revenues. Once the State's budget is determined, additional adjustments to the Mental Health budget may be required.

The State's practice of deferring payments to counties as a means of addressing its fiscal shortcomings continues to cause cash flow problems for SYMHS. The Board of Supervisors has assisted SYMHS in meeting this difficult challenge by authorizing borrowing from the Local Health and Welfare Trust Funds for Social Services, Health and Mental Health and the Impact Fee Designation for Social Services, Health and Mental Health. SYMHS pays interest on these cash flow loans, but the State does not pay interest on the payments it defers, so an added cost is imposed on SYMHS as a result.

An additional area of concern is the effect of prior year audits. The State Department of Mental Health Audit division is becoming much more aggressive in their audit reviews. Generally these audits occur five years after the year the services were provided, which means that any error that is discovered may have continued to be made in the subsequent years. In effect, a relatively minor error made in one year could have a significant impact over time if that error continued to be made in subsequent years.

Use of Reserves/Designations

The Mental Health fund contains a Reserve for Imprest Cash (Petty Cash), a Reserve for Sutter County Use, and a Designation for Future Appropriations. It is requested that the entire Designation for Future Appropriations of \$544,930 be cancelled to balance the budget.

CAO Recommendation

This budget is recommended at \$22,177,120.

A decrease of \$144,000 in Salaries and Benefits is recommended to reflect estimated salary savings that staff anticipates can be expected during the year. This recommendation is repeated countywide.

Interfund Information Technology charges have been reduced by \$45,316 from the requested amount to reflect reduced charges countywide, based on a recommended reduction in the Information Technology Department budget.

Realignment revenue, which includes both Interfund MVIL Transfer Mental Health and Interfund Transfer In-Sales Tax, is recommended at \$4,858,528, which is \$48,615 less than the Department's request. The recommended total equals the projected Realignment revenue for FY 2009-10 and is slightly more conservative than the Department's request of a 1% increase in Realignment revenue.

An Appropriation for Contingency is recommended at \$140,701. This appropriation balances the Mental Health Fund budget relative to both the above referenced decreased expenses in Salaries and Benefits and Interfund Information Technology and decreased Realignment revenue estimates.

The Human Services Director concurs with the recommended budget.

**Human Services
Mental Health Services Act (4-104)**

Tom Sherry, Director of Human Services

EXECUTIVE SUMMARY

DEPT HEAD: TOM SHERRY	UNIT: MENTAL HEALTH SERVICES ACT		FUND: MENTAL HEALTH SERVICES ACT		0008 4-104	
	ACTUAL EXPENDITURE 2008-09	ACTUAL EXPENDITURE 4-30-10	ADOPTED BUDGET 2009-10	DEPARTMENT REQUEST 2010-11	CAO RECOMMEND 2010-11	% CHANGE OVER 2009-10
EXPENDITURES						
SALARIES AND EMPLOYEE BENEFITS	3,838,813	3,370,385	5,022,940	5,207,920	5,140,920	2.3
SERVICES AND SUPPLIES	812,296	447,407	1,476,686	923,778	914,995	38.0-
OTHER CHARGES	961,221	636,984	2,518,130	2,487,472	2,483,255	1.4-
* GROSS BUDGET	5,612,330	4,454,776	9,017,756	8,619,170	8,539,170	5.3-
* NET BUDGET	5,612,330	4,454,776	9,017,756	8,619,170	8,539,170	5.3-
APPROPRIATION FOR CONTINGENCY	0	0	15,800	0	0	100.0-
INCREASES IN RESERVES	0	0	0	0	0	.0
* TOTAL BUDGET	5,612,330	4,454,776	9,033,556	8,619,170	8,539,170	5.5-
OTHER REVENUES						
USER PAY REVENUES	21,740	25,623	29,960	134,828	134,828	350.0
GOVERNMENTAL REVENUES	4,906,871	5,876,379	8,813,289	7,476,416	7,476,416	15.2-
GENERAL REVENUES	6,894	38,303	75,000	35,000	35,000	53.3-
UNDESIGNATED FUND BALANCE 7/1	792,133	1,884,693-	115,307	972,926	892,926	674.4
TOTAL AVAILABLE FINANCING	5,727,638	4,055,612	9,033,556	8,619,170	8,539,170	5.5-
* UNREIMBURSED COSTS	115,308-	399,164	0	0	0	.0
ALLOCATED POSITIONS	53.64	56.64	53.39	56.64	56.64	6.1

Purpose

The passage of Proposition 63, known as the Mental Health Services Act (MHSA), in November 2004, provided the first opportunity in many years for the County to provide increased funding, personnel and other resources to support county mental health programs and monitor progress toward statewide goals for children, transition age youth, adults, older adults and families. The MHSA addresses a broad continuum of prevention, early intervention and service needs and the necessary infrastructure, technology and training elements that will effectively support this system. The MHSA budget unit (4-104) was created in FY 2005-06, beginning with the Community Services and Supports component. The Mental Health Services Act requires counties to place

MHSA funds in a local Mental Health Services Fund, invest the funds in a manner consistent with County practice for other funds, and transfer any interest earned back into the Fund. MHSA funds may not be used to supplant funding that was previously provided for Mental Health Services by other sources.

Major Budget Changes

Salaries & Benefits

- \$184,980 General salary and benefits adjustments
- (\$67,000) General reduction for salary savings

Services & Supplies

- (\$243,865) Decrease in Professional/Specialized Services due to planned reductions in contracted services
- (\$149,149) Decrease in Special Departmental Expense due to decreased expenditures on incentives to support MHSA participation

Other Charges

- (\$80,000) Decrease in Contribution to Child Individualized Education Plan (IEP) Services based on experience
- (\$796,593) Decrease in Interfund Miscellaneous Transfer to Mental Health (4-102) for administrative support. The decrease is primarily because the FY 2009-10 budget included catch-up funds for prior years
- \$435,000 Increase in Interfund Other Departments to reimburse Mental Health (4-102) for medication support services to MHSA clients
- \$439,658 Increase in Interfund Overhead (A-87) Cost to reflect reallocation of these costs based on FTEs

Revenues

- \$99,828 Increase in Interfund Transfer In-Wraparound revenue previously budgeted in the Mental Health budget unit (4-102)
- (\$1,060,192) Decrease in State MHSA revenue due to reduced tax revenue at the State level

- (\$275,552) Decrease in Federal Mental Health Medi-Cal revenue based on billing experience

Program Discussion & Summary Budget Request

The budget is requested at \$8,619,170.

The Mental Health Services Act (MHSA), also known as Proposition 63, was passed by the voters in November 2004. MHSA funds for counties are used to expand and transform mental health services. Although this is a valuable and badly needed new funding source for county mental health programs, it is also a volatile and economically sensitive funding source. As a result of the current economic downturn, estimated funding for future years will be limited. To live within these future estimates, Sutter-Yuba Mental Health Services (SYMHS) has maintained an internal “soft” hiring freeze at the department level since August 2008. It is anticipated that hiring to fill vacant positions will be very limited through FY 2011-12. The department has held off on filling vacant positions in order to maintain current programs and to avoid layoffs to the greatest extent possible.

The FY 2010-11 Governor’s Budget, issued in January 2010, proposed diversion of \$452 million of MHSA funding in FY 2010-11 and in FY 2011-12 to fund community mental health programs the state is otherwise required to fund from the State General Fund. If approved, this proposed diversion of funds will significantly reduce the viability of MHSA programs state-wide. Implementation of this proposal would require approval by voters and is similar to the failed proposition 1E rejected by voters in 2009. The legislature declined to place this proposal on the ballot, greatly reducing the likelihood of direct reductions to MHSA funding. Other revenue streams in this

Human Services Mental Health Services Act (4-104)

Tom Sherry, Director of Human Services

budget unit, e.g., Medi-Cal, remain vulnerable to state budget cutting efforts.

For FY 2010-11, no Mental Health Services Act staff reductions are being recommended at this time. However, if the state's financial problems are passed on to counties (including Mental Health) it is anticipated that program reductions could occur in both the Mental Health and Mental Health Services Act budgets. Depending on the amount, and where the reductions are applied, some or all of the County's MHSA programs may be affected.

The State's practice of deferring payments to counties as a means of addressing its fiscal shortcomings continues to cause cash flow problems for SYMHS and MHSA. The Board of Supervisors has assisted SYMHS in meeting this difficult challenge by authorizing borrowing from the Local Health and Welfare Trust Funds for Social Services, Health and Mental Health and the Impact Fee Designation for Social Services, Health and Mental Health. The Board has also authorized borrowing for cash flow between the Mental Health Fund (0007) and the Mental Health Services Act Fund (0008). In either case, SYMHS pays interest on these cash flow loans, but the State does not pay interest on the payments it defers, so an added cost is imposed on SYMHS as a result.

SYMHS has seven major work plans under MHSA. These work plans are listed below. It should be recognized that the capacity to accept clients into these programs is directly related to available staffing.

Community Services and Supports (CSS)

- The **Urgent Services Program** has been developed to serve all ages with distinct, age appropriate services for youth and adults who have acute mental health issues and are at greatest risk of harming themselves or others, are at risk of hospitalization, or are at risk of incarceration in jails or juvenile justice institutions. SYMHS also works with school-based counselors and other school personnel to identify children at greatest risk.
- The **Older Adult Services Program** has been developed to serve older adults, aged 60 and over, who are physically or geographically isolated and who have psychiatric disabilities. Further priority is given to those whose cultural identity places them in underserved populations within our community. The program enables participants to obtain and maintain positive social connections; experience respect from their providers of mental health services; feel empowered and listened to in the process of planning and obtaining their services; and have continuity in their providers. The program incorporates peer-delivered services; uses a family-friendly approach to service planning and delivery; and provides housing services and treatment, leading to recovery, to promote the program's goals of reducing disparities in services and decreasing homelessness.
- The **Ethnic Outreach Program** targets our major underserved populations: Latino, Hmong, and Punjabi speaking Asian Indians. Each program is inter-generational, serving children, youth, transition-aged youth, adults and older adults within each cultural group. Within these broader categories, females are specifically targeted as they are more likely to be underserved in our system, and specifically within these cultures. The program enables participants to obtain and maintain positive social connections; live in safety and in a setting which is of their choosing; and have access to integrated mental health and drug

and alcohol treatment for those with co-occurring disorders. Participants can also obtain assistance to engage in meaningful activity such as employment or education/training; receive services which recognize their developmental process as “normal” and do not marginalize issues of wellness; and experience respect from their providers of mental health services. As a result, clients feel empowered and listened to in the process of planning and obtaining their services; have continuity in their providers; and have individualized service plans which recognize the uniqueness of each person within the context of their ethnic/racial/cultural identity.

- The **Integrated Full Service Partnership Program** serves individuals from all age groups with serious mental illnesses or serious emotional disturbances. This population is significantly more at risk for victimization, addiction disorders, overuse of emergency rooms, psychiatric hospitalizations, and incarceration in jails/juvenile justice institutions. Transition age youth are especially at risk to enter into the cycle of homelessness, unemployment, and substance abuse.

Within the Integrated Full Service Partnership, specific services are available to serve children ages 0-5 and youth aged 6-15 who have severe emotional disturbances or severe mental illnesses that result in significant social, emotional, or educational impairments and/or who are at risk of homelessness or going into out-of-home care. Children ages 0-5 are the most underserved population and have the most potential to need extensive resources over the longest time should they go untreated. We work with the Ethnic Outreach programs to find children whose cultural identity places them

in underserved populations within our community (Hispanic, Asian Indian or Hmong).

Services are available for Transition Age Youth (TAY) aged 16-25 who have severe emotional disturbances or mental illnesses that result in significant social, emotional, educational and/or occupational impairments or who are at risk of homelessness. TAY within our community who are un-served, underserved, or inappropriately served include young women with self-harming, high-risk behaviors; youth aging out of foster care, and youth transitioning from children’s mental health/probation systems to adult systems. Priority for services is given to those with co-occurring substance abuse and mental health disorders, those at significant risk of gang involvement, the uninsured, and those whose cultural identity places them in underserved populations within our community.

Services are available for adults and older adults who have co-occurring mental health and substance abuse disorders and who are homeless, or at risk of homelessness. Priority will be given to those whose cultural identity places them in underserved populations within our community (Latino, Asian Indian or Hmong).

The Wellness Recovery Centers serve adults and older adults with serious and persistent mental illness who meet the target population criteria established by Sutter-Yuba Mental Health Services.

Prevention and Early Intervention (PEI)

During FY 2009-10, the PEI component of MHSA was approved by the state and implemented by SYMHS. PEI approaches are intended to be transformational by restruc-

turing the mental health system to a “help-first” approach. Prevention programs bring mental health awareness into the lives of all members of the community through public education initiatives and dialogue. PEI builds capacity for providing mental health early intervention services at sites where people go for other routine activities (e.g., health providers, education facilities, community organizations). A goal of PEI is to help mental health become part of wellness for individuals and the community, reducing the potential for stigma and discrimination against individuals with mental illness.

The SYMHS implementation of PEI has two major components:

- The **Community Prevention Team** is intended to serve individuals experiencing onset of serious psychiatric illness; children and youth in stressed families; children and youth at risk for school failure; children and youth at risk of or experiencing juvenile justice involvement; and underserved cultural populations. It will work with agencies in the community to enhance overall community capacity for prevention and early intervention. They will expand mentoring programs for youth, expand use of the Strengthening Families model throughout the community, and support recreational opportunities for youth that fight stigma and build self esteem.
- The **First Onset** component is directed toward individuals experiencing the first onset of serious psychiatric illness. It includes mental health consultation with pediatricians or other primary care providers to improve individuals’ access to quality mental health interventions by increasing providers’ capacity to offer effective mental health guidance and early intervention service; implementation of Teen Screen, a program of volun-

tary school screening to identify youth at risk for suicide and potentially suffering from mental illness; provide Aggression Replacement Training® to aid in early identification of mental illness and address stigma issues with the goal of improving social skill competence, anger control, and moral reasoning; and provide education and training at sites in the local community.

Use of Reserves/Designations

The MHSA Fund (0008) contains a Reserve for MHSA/Housing Authority. No increase or decrease to this reserve is proposed for FY 2010-11.

CAO Recommendation

This budget is recommended at \$8,539,170.

A decrease of \$67,000 in Salaries and Benefits is recommended to reflect estimated salary savings that staff anticipates can be expected during the year. This recommendation is repeated countywide.

Interfund Information Technology charges have been reduced by \$4,217 from the requested amount to reflect reduced charges countywide, based on a recommended reduction in the Information Technology Department budget.

The Human Services Director concurs with the recommended budget.

EXECUTIVE SUMMARY

DEPT HEAD: TOM SHERRY

UNIT: PUBLIC GUARDIAN & CONSERVATOR FUND: GENERAL

0001 2-709

	ACTUAL EXPENDITURE 2008-09	ACTUAL EXPENDITURE 4-30-10	ADOPTED BUDGET 2009-10	DEPARTMENT REQUEST 2010-11	CAO RECOMMEND 2010-11	% CHANGE OVER 2009-10
EXPENDITURES						
SALARIES AND EMPLOYEE BENEFITS	170,613	148,751	187,090	191,119	188,119	.6
SERVICES AND SUPPLIES	8,402	6,164	10,850	11,560	11,560	6.5
OTHER CHARGES	6,783	5,670	8,847	9,166	8,736	1.3-
* GROSS BUDGET	185,798	160,585	206,787	211,845	208,415	.8
INTRAFUND TRANSFERS	850	631	929	799	799	14.0-
* NET BUDGET	186,648	161,216	207,716	212,644	209,214	.7
OTHER REVENUES						
USER PAY REVENUES	105,855	83,788	99,894	97,894	97,894	2.0-
GOVERNMENTAL REVENUES	0	0	0	0	0	.0
TOTAL OTHER REVENUES	105,855	83,788	99,894	97,894	97,894	2.0-
* UNREIMBURSED COSTS	80,793	77,428	107,822	114,750	111,320	3.2
ALLOCATED POSITIONS	2.00	2.00	2.00	2.00	2.00	.0

Purpose

The Public Guardian-Conservator is appointed by the Sutter County Superior Court as the personal representative (Conservator) for physically and/or mentally disabled individuals who cannot provide for their own food, clothing and shelter. The Conservator may be appointed to manage both the person and the estate of the conservatee, may give informed consent for medical and psychiatric treatment for those who may be deemed to be incompetent, and will be responsible to protect the rights and estates from those who may take advantage of, or project undue influence on, the conservatees.

Major Budget Changes

Salaries & Benefits

- (\$3,000) General reduction for salary savings

Program Discussion & Summary Budget Request

The Requested Budget is \$212,644.

The Public Guardian-Conservator provides two types of conservatorships: Mental Health Conservatorships and Probate Conservatorships.

Lanterman-Petris-Short (LPS) Act (Cal. Welfare & Institutions Code, sec. 5000 et seq.) Mental Health Conservatorships are

reserved for persons requiring mental health treatment that often requires placement in locked psychiatric facilities.

Probate Conservatorships are for individuals that have a prominent medical condition that renders the person unable to make daily decisions about his/her care and/or finances.

Individual persons are referred to the Public Guardian-Conservator through a multitude of local service providers based on a specific disorder or medical condition.

Since a conservatorship is an action of the “last resort,” the Public Guardian program is administered with the highest ethical regard for the conservatee’s best interests.

The Public Guardian’s office has two full-time staff (one Public Guardian and one Deputy Public Guardian) and two Extra Help positions (an Account Clerk II and an Office Assistant II).

Currently, the Public Guardian’s office has sixty-eight (68) conservatees, twenty-eight (28) of which are probate cases and forty (40) of which are LPS (mental health).

Use of Reserves/ Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended at \$209,214.

A decrease of \$3,000 in Salaries and Benefits is recommended to reflect estimated salary savings that staff anticipates can be expected during the year. This recommendation is repeated countywide.

Interfund Information Technology charges have been reduced by \$430 from the requested amount to reflect reduced charges countywide, based on a recommended reduction in the Information Technology Department budget.

The Human Services Director concurs with the recommended budget.

Human Services - Welfare Welfare Administration (5-101)

Tom Sherry, Director of Human Services

EXECUTIVE SUMMARY						
DEPT HEAD: TOM SHERRY	UNIT: WELFARE ADMINISTRATION		FUND: WELFARE/SOCIAL SERVICES		0013 5-101	
	ACTUAL EXPENDITURE 2008-09	ACTUAL EXPENDITURE 4-30-10	ADOPTED BUDGET 2009-10	DEPARTMENT REQUEST 2010-11	CAO RECOMMEND 2010-11	% CHANGE OVER 2009-10
EXPENDITURES						
SALARIES AND EMPLOYEE BENEFITS	10,178,430	8,526,112	11,327,011	12,013,919	11,869,919	4.8
SERVICES AND SUPPLIES	1,253,890	866,866	2,611,513	2,440,419	2,440,419	6.6-
OTHER CHARGES	3,409,292	2,180,559	4,580,346	4,377,332	4,355,379	4.9-
CAPITAL ASSETS	61,914	21,809	24,500	35,500	10,000	59.2-
* GROSS BUDGET	14,903,526	11,595,346	18,543,370	18,867,170	18,675,717	.7
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	14,903,526	11,595,346	18,543,370	18,867,170	18,675,717	.7
OTHER REVENUES						
USER PAY REVENUES	638,413	150,069	740,855	609,226	609,226	17.8-
GOVERNMENTAL REVENUES	14,127,747	10,371,651	16,907,620	16,922,262	16,922,262	.1
OTHER FINANCING SOURCES	1,895	0	0	0	0	.0
TOTAL OTHER REVENUES	14,768,055	10,521,720	17,648,475	17,531,488	17,531,488	.7-
* UNREIMBURSED COSTS	135,471	1,073,626	894,895	1,335,682	1,144,229	27.9
ALLOCATED POSITIONS	153.00	146.00	146.00	146.00	146.00	.0

Purpose

The Welfare and Social Services Division of the Human Services Department is responsible for the administration and management of multiple programs. This budget unit finances all personnel and operational costs for the Division.

- \$278,109 Increase in Overtime and Extra Help related to the C-IV system conversion, offset by related revenue
- (\$144,000) General reduction for salary savings

Major Budget Changes

Salaries & Benefits

- \$408,799 General salary and benefit adjustments, including increases in County Contribution to Group Insurance and Interfund Workers' Compensation based on premium increases

Services & Supplies

- (\$229,865) Decrease in Professional/Specialized Services to reflect remainder of allocation from the California Department of Health Services (DHS) to meet MEDS Security requirements. These funds are 100% reimbursed by DHS

Human Services - Welfare Welfare Administration (5-101)

Tom Sherry, Director of Human Services

Other Charges

- (\$90,285) Decrease in Interfund Information Technology charges
- \$89,478 Increase in Interfund Investigation payments for services provided by the District Attorney (2-125)

Capital Assets

- \$10,000 One modular reception workstation to comply with security requirements and Federal Medi-Cal privacy mandates

Revenues

- \$180,000 Increase in Blended Funding account previously budgeted in Contribution from Other Agency account, but changed to more accurately reflect the source of the revenue. There is no net change in revenues due to this account change
- \$622,378 Increase in State Welfare Administration funding
- (\$606,874) Decrease in Federal Welfare Administration funding

Program Discussion & Summary Budget Request

The requested budget is \$18,867,170.

The responsibilities of the Welfare & Social Services Division include eligibility determinations for assistance programs, TANF/CalWORKs Employment Services,

Child and Adult Protective Services, and other related activities as mandated by Federal and State law.

The Welfare Administration budget unit does not include direct costs of aid payments (for example, TANF, Adoptions Assistance Program, etc.) to recipients. These costs are reflected in other budget units within Welfare & Social Services.

A continuing endeavor of the Employment Services Branch is facilitating the employment and self-sufficiency of all TANF/CalWORKs recipients. Employment Services will continue to work with these clients in collaboration with private employers and private non-profit agencies.

The Child and Adult Protective Services Branch continues to work collaboratively with Mental Health, Health, Probation, the Courts and other public service agencies to address the problems of families and adults using a multidisciplinary team approach.

Sutter County is one of thirty-five counties that have shared use of the Interim Statewide Automated Welfare System (ISAWS) for eligibility determination and benefit calculation for public assistance programs. All thirty-five of the ISAWS counties will be completing the "migration" to the C-IV computer system in 2010. Sutter County will go live on the C-IV system in June 2010 and expects to be fully converted by November 2010.

The federal government is requiring that all agencies that administer Medi-Cal take steps to ensure the complete security of personal information, which is obtained in the administration of the Medi-Cal and/or In-Home Supportive Services (IHSS) programs. This includes all information used

Human Services - Welfare Welfare Administration (5-101)

Tom Sherry, Director of Human Services

in determining Medi-Cal eligibility or conducting IHSS operations that can be used alone or in conjunction with any other information to identify a specific person such as name, social security number, date of birth, driver's license number or identification number. In order to accomplish these changes, the County was allocated approximately \$1,050,000 to pay for the revisions that must be made to meet these federal regulations. Some of the necessary changes have been made, with the remaining changes planned for FY 2010-11.

The Governor's Proposed Budget for FY 2010-11 contains numerous cuts to social services programs. This budget has been prepared based on the allocations and expenditures as they exist in the current fiscal year. If as a result of state actions the Division receives reductions below anticipated levels, Human Services will reassess its resources and may return to the Board with recommended amendments.

Use of Reserves/Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended at \$18,675,717.

A decrease of \$144,000 in Salaries and Benefits is recommended to reflect estimated salary savings that staff anticipates can be expected during the year. This recommendation is repeated countywide.

Interfund Information Technology charges have been reduced by \$21,953 from the requested amount to reflect reduced charges

countywide, based on a recommended reduction in the Information Technology Department budget.

An increase of \$80,305 in Interfund Plant Acquisition is recommended to fund a roof repair project and the remaining costs for a HVAC project begun in FY 2009-10. A matching reduction in the Support and Care of Persons account is recommended to balance the increase in expense.

Capital Assets is recommended at \$10,000, which is \$25,500 less than the Department's request. The request for one replacement vehicle is not recommended at this time. This request will be reevaluated for FY 2011-12 based upon the needs of the Department and available financing.

The Human Services Director concurs with the recommended budget.

EXECUTIVE SUMMARY						
DEPT HEAD: TOM SHERRY	UNIT: IN-HOME SUPPORTIVE SRVS (IHSS) FUND: WELFARE/SOCIAL SERVICES					0013 5-201
	ACTUAL EXPENDITURE 2008-09	ACTUAL EXPENDITURE 4-30-10	ADOPTED BUDGET 2009-10	DEPARTMENT REQUEST 2010-11	CAO RECOMMEND 2010-11	% CHANGE OVER 2009-10
EXPENDITURES						
OTHER CHARGES	1,551,538	1,408,039	1,881,189	1,887,790	1,887,790	.4
* GROSS BUDGET	1,551,538	1,408,039	1,881,189	1,887,790	1,887,790	.4
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	1,551,538	1,408,039	1,881,189	1,887,790	1,887,790	.4
OTHER REVENUES						
USER PAY REVENUES	1,108,500	887,404	1,229,906	1,229,906	1,229,906	.0
GOVERNMENTAL REVENUES	213,676	134,320	200,000	200,000	200,000	.0
TOTAL OTHER REVENUES	1,322,176	1,021,724	1,429,906	1,429,906	1,429,906	.0
* UNREIMBURSED COSTS	229,362	386,315	451,283	457,884	457,884	1.5
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

In-Home Supportive Services (IHSS) is a statewide program under the direction of the California Department of Social Services (CDSS).

The Sutter County IHSS Public Authority (PA) Governing Board was established in 2002 in response to Assembly Bill 1682 (Chapter 90, Statutes of 1999), to act as the employer of record for Sutter County IHSS providers for the purposes of negotiating salary, benefits and work related issues.

The IHSS program pays providers to care for qualified aged, blind or disabled individuals who require personal care and/or homemaking assistance in order to continue living in their homes. CDSS makes the payments to the providers, and then invoices the County for its share of the costs. This budget unit funds the County share of both

the provider payments and the IHSS Public Authority.

Major Budget Changes

Other Charges

- \$149,229 Increase in IHSS County Share due to negotiated provider wage increases
- (\$142,628) Decrease in Contribution to IHSS Public Authority

Program Discussion & Summary Budget Request

Appropriations in this budget provide for payment of the County's share of provider wages (which are paid to the State), as well as for the transfer of operating funds to the IHSS Public Authority. Funding for this budget unit is from a combination of State Social Services Realignment (sales tax)

revenue, State IHSS Waiver Program reimbursement revenue, and County General Fund dollars. Realignment funds are transferred in to this budget unit from the Welfare/Social Services Realignment Trust (special revenue fund 0-248).

An agreement was reached in 2008 with the providers' union regarding certain salary and benefit provisions for IHSS providers, including an hourly wage increase, changes in the health/dental/vision insurance and other work related items. The resultant Memorandum of Agreement (MOA) became effective on June 1, 2009 and will end on December 31, 2010. As agreed in the MOA, the hourly wages for providers will increase from \$8.75 to \$9.25 per hour effective 6/1/10.

Use of Reserves/Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

Human Services - Welfare Temporary Aid for Needy Families (5-204)

Tom Sherry, Director of Human Services

EXECUTIVE SUMMARY						
DEPT HEAD: TOM SHERRY	UNIT: TANF-FAMILY GROUP		FUND: WELFARE/SOCIAL SERVICES		0013 5-204	
	ACTUAL EXPENDITURE 2008-09	ACTUAL EXPENDITURE 4-30-10	ADOPTED BUDGET 2009-10	DEPARTMENT REQUEST 2010-11	CAO RECOMMEND 2010-11	% CHANGE OVER 2009-10
EXPENDITURES						
OTHER CHARGES	9,692,991	8,236,917	13,732,130	13,732,100	13,732,100	.0
* GROSS BUDGET	9,692,991	8,236,917	13,732,130	13,732,100	13,732,100	.0
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	9,692,991	8,236,917	13,732,130	13,732,100	13,732,100	.0
OTHER REVENUES						
USER PAY REVENUES	49,876	0	50,000	0	0	100.0-
GOVERNMENTAL REVENUES	9,435,928	7,238,459	13,388,827	13,438,798	13,438,798	.4
TOTAL OTHER REVENUES	9,485,804	7,238,459	13,438,827	13,438,798	13,438,798	.0
* UNREIMBURSED COSTS	207,187	998,458	293,303	293,302	293,302	.0
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

This budget unit finances the Temporary Assistance to Needy Families (TANF) cash assistance program. The TANF program assists eligible families and/or children who meet specific income, property and other regulatory requirements. This budget unit is primarily financed with Federal/State funding.

Major Budget Changes

There are no major budget changes for FY 2010-11.

Program Discussion & Summary Budget Request

The Requested Budget is \$13,732,100 to support the Temporary Assistance to Needy Families (TANF) cash assistance program.

TANF is a public assistance program which provides for children who are deprived of the care and support of one or both of their parents. In most cases it also provides for the child's caretaker(s).

A child is considered to be deprived of care and support if one of the following situations exist:

1. Either parent is physically or mentally incapacitated;
2. Either parent is deceased;
3. The parent who is the primary wage earner is unemployed;
4. Either parent is continually absent from the home in which the child resides.

If any of the above circumstances exists, and the child plus his/her caretaker meets the

Human Services - Welfare Temporary Aid for Needy Families (5-204)

Tom Sherry, Director of Human Services

property and income tests, a TANF case including the child, his/her caretaker and other related children living in the home, if eligible, may be established. Most of these persons also receive a Medi-Cal card and public assistance food stamps.

All able-bodied adults receiving TANF are required to participate in the CalWORKs Employment Services program. The program requires recipients to participate in a work, training or job search activity for a minimum number of hours each week in order to remain eligible for assistance. In addition to participation requirements, there is a 60 month cumulative time limit for adults on cash assistance.

Use of Reserves/ Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

Human Services - Welfare Foster Care (5-206)

Tom Sherry, Director of Human Services

EXECUTIVE SUMMARY						
DEPT HEAD: TOM SHERRY	UNIT: TANF-FOSTER CARE		FUND: WELFARE/SOCIAL SERVICES		0013 5-206	
	ACTUAL EXPENDITURE 2008-09	ACTUAL EXPENDITURE 4-30-10	ADOPTED BUDGET 2009-10	DEPARTMENT REQUEST 2010-11	CAO RECOMMEND 2010-11	% CHANGE OVER 2009-10
EXPENDITURES						
OTHER CHARGES	3,156,454	2,683,598	5,398,884	5,382,318	5,382,318	.3-
* GROSS BUDGET	3,156,454	2,683,598	5,398,884	5,382,318	5,382,318	.3-
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	3,156,454	2,683,598	5,398,884	5,382,318	5,382,318	.3-
OTHER REVENUES						
USER PAY REVENUES	114,047	0	175,000	0	0	100.0-
GOVERNMENTAL REVENUES	1,946,816	1,562,999	3,311,781	3,534,504	3,534,504	6.7
TOTAL OTHER REVENUES	2,060,863	1,562,999	3,486,781	3,534,504	3,534,504	1.4
* UNREIMBURSED COSTS	1,095,591	1,120,599	1,912,103	1,847,814	1,847,814	3.4-
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

The Foster Care budget unit contains seven programs which provide financial aid on behalf of children who are living in out-of-home placements or are at risk of being removed from their home. These funds are provided on behalf of children whose families are unable or unwilling to care for them and who are in need of temporary or long-term substitute parenting or assisted parenting.

Major Budget Changes

There are no major budget changes for FY 2010-11.

Program Discussion & Summary Budget Request

The requested Budget is \$5,382,318 to support the Temporary Assistance to Needy

Families (TANF) – Foster Care budget and related assistance programs.

This budget unit provides Foster Care financing for seven programs:

1. Welfare Department Institutional Placements funds payments for the placement costs of Sutter County Dependents who are placed in a group home.
2. Welfare Department Foster Home Placements funds payments for the placement costs of children who require out of home care due to removal from their parents' care.
3. Probation Department Institutional Placements funds payments for the placement costs of Juvenile Court Wards who are placed in a group home.

Human Services - Welfare Foster Care (5-206)

Tom Sherry, Director of Human Services

4. The Seriously Emotionally Disturbed Children Institutional Placements program funds payments for the placement costs of children who are in out-of-home placement care due to emotional disabilities.
5. The Kinship Guardianship Assistance Payment Program funds the costs of children that are living with relatives other than their parents.
6. Transitional Housing Program-PLUS is a comprehensive housing and support program for youth ages 18-24 that have emancipated from foster care.
7. Wrap-Around is a family-centered, strength-based process that is designed to promote re-establishment of youth and families into community support systems.

Caseloads within each of the seven programs fluctuate from year to year.

A continuing project for this budget unit in the upcoming year includes the ongoing implementation of the Wrap-Around program, which was initiated in May of 2009. This is a joint services and placement venture between Child Protective Services, Mental Health and Children's Systems of Care. The goal of the program is to bring children in high level placements back to the community to live with their parents or a foster family while receiving extensive support from supportive agencies. It also includes the ongoing multi-disciplinary case management of cases as well as Court Mediation and Linkages case management. In general, these programs are being used to provide better services with the goal of achieving more positive outcomes.

Use of Reserves/Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended as requested.

The Director of Human Services concurs with the recommended budget.

Human Services - Welfare Refugee Cash Assistance (5-207)

Tom Sherry, Director of Human Services

EXECUTIVE SUMMARY

DEPT HEAD: TOM SHERRY	UNIT: REFUGEE CASH ASSISTANCE	FUND: WELFARE/SOCIAL SERVICES	0013 5-207			
	ACTUAL EXPENDITURE 2008-09	ACTUAL EXPENDITURE 4-30-10	ADOPTED BUDGET 2009-10	DEPARTMENT REQUEST 2010-11	CAO RECOMMEND 2010-11	% CHANGE OVER 2009-10
EXPENDITURES						
OTHER CHARGES	0	2,071	14,800	14,800	14,800	.0
* GROSS BUDGET	0	2,071	14,800	14,800	14,800	.0
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	0	2,071	14,800	14,800	14,800	.0
OTHER REVENUES						
USER PAY REVENUES	0	0	0	0	0	.0
GOVERNMENTAL REVENUES	0	1,419	14,800	14,800	14,800	.0
TOTAL OTHER REVENUES	0	1,419	14,800	14,800	14,800	.0
* UNREIMBURSED COSTS	0	652	0	0	0	.0
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

The Refugee Cash Assistance Program (RCA) is a federally mandated and funded program established to assist refugees with resettlement. This program is administered by the Welfare/Social Services division.

providing cash assistance, medical assistance and social services. RCA is provided to refugees who have been determined to be ineligible for CalWORKs or SSI/SSP. RCA eligibility is for an eight month period, beginning with month of entry in the United States.

Major Budget Changes

There are no major budget changes for FY 2010-11.

Use of Reserves/ Designations

This budget unit does not include any reserves or designations.

Program Discussion & Summary Budget Request

The Budget is requested at \$14,800 to support the Refugee Cash Assistance program.

CAO Recommendation

This budget is recommended as requested.

The Refugee Cash Assistance Program (RCA) assists refugees with resettlement and services towards self-support by

The Human Services Director concurs with the recommended budget.

Human Services - Welfare Aid for Adoption (5-209)

Tom Sherry, Director of Human Services

EXECUTIVE SUMMARY						
DEPT HEAD: TOM SHERRY	UNIT: AID FOR ADOPTION		FUND: WELFARE/SOCIAL SERVICES		0013 5-209	
	ACTUAL EXPENDITURE 2008-09	ACTUAL EXPENDITURE 4-30-10	ADOPTED BUDGET 2009-10	DEPARTMENT REQUEST 2010-11	CAO RECOMMEND 2010-11	% CHANGE OVER 2009-10
EXPENDITURES						
OTHER CHARGES	3,219,327	2,720,562	4,262,000	4,262,000	4,262,000	.0
* GROSS BUDGET	3,219,327	2,720,562	4,262,000	4,262,000	4,262,000	.0
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	3,219,327	2,720,562	4,262,000	4,262,000	4,262,000	.0
OTHER REVENUES						
USER PAY REVENUES	0	0	0	0	0	.0
GOVERNMENTAL REVENUES	2,742,500	2,118,172	3,626,485	3,626,483	3,626,483	.0
TOTAL OTHER REVENUES	2,742,500	2,118,172	3,626,485	3,626,483	3,626,483	.0
* UNREIMBURSED COSTS	476,827	602,390	635,515	635,517	635,517	.0
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

The Adoptions Assistance program provides cash payments to parents who have adopted children out of the Child Welfare System, in order to provide for the special needs of the child they are adopting.

terminated. Children eligible for this program are special needs children who were previously dependent children of the court. These children often have other barriers such as mental, physical, emotional or medical disabilities.

Major Budget Changes

There are no major budget changes for FY 2010-11.

The federal eligibility of a child is determined at the time of initial removal from the home of their parents or guardians. If at that time the family is determined to be ineligible for federal funding, that finding remains with the child through Foster Care, and later, Adoption Assistance. The ineligibility for federal funding indicates that children currently entering Adoption placements were removed from homes in which the parents were not absent, disabled or unemployed.

Program Discussion & Summary Budget Request

The Requested Budget is \$4,262,000 to support the Adoptions Assistance program.

The Adoptions Assistance program provides financial assistance to adoptive parents in cases where children have been relinquished for adoption or parental rights have been

Eligibility and determination of grant amounts are established and administered by the California Department of Social

Human Services - Welfare Aid for Adoption (5-209)

Tom Sherry, Director of Human Services

Services, which then provides payment instructions to the County for payment to the adoptive parents.

Use of Reserves/Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended as requested.

The Director of Human Services concurs with the recommended budget.

Human Services - Welfare General Relief (5-301)

Tom Sherry, Director of Human Services

EXECUTIVE SUMMARY

DEPT HEAD: TOM SHERRY	UNIT: GENERAL RELIEF		FUND: WELFARE/SOCIAL SERVICES			0013 5-301
	ACTUAL EXPENDITURE 2008-09	ACTUAL EXPENDITURE 4-30-10	ADOPTED BUDGET 2009-10	DEPARTMENT REQUEST 2010-11	CAO RECOMMEND 2010-11	% CHANGE OVER 2009-10
EXPENDITURES						
SERVICES AND SUPPLIES	18,134	12,617	19,718	19,750	19,750	.2
OTHER CHARGES	27,152	23,233	80,632	80,600	80,600	.0
* GROSS BUDGET	45,286	35,850	100,350	100,350	100,350	.0
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	45,286	35,850	100,350	100,350	100,350	.0
OTHER REVENUES						
USER PAY REVENUES	8,720	10,341	16,350	16,350	16,350	.0
GOVERNMENTAL REVENUES	0	0	0	0	0	.0
TOTAL OTHER REVENUES	8,720	10,341	16,350	16,350	16,350	.0
* UNREIMBURSED COSTS	36,566	25,509	84,000	84,000	84,000	.0
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

This budget provides funding for the General Relief Cash Assistance, Interim Assistance and Indigent Burial programs. The General Relief Cash Assistance program is for indigent persons who do not qualify for any other cash assistance program and who are temporarily unable to finance their own needs. The Interim Assistance program is a loan program for indigent persons while they are pending SSI/SSP. The Indigent Burial program is for the burial of individuals who had no burial coverage and whose families, if known, are financially unable to provide for the burial.

Major Budget Changes

There are no major budget changes for FY 2010-11.

Program Discussion & Summary Budget Request

The Requested Budget is \$100,350.

The Welfare and Institutions Code requires that each county provide relief and support for all incompetent, poor, indigent persons, and those incapacitated by age, disease, or accident, who are lawfully residents in the county, when they are not supported by their friends, relatives, or by their own means. In order to comply with this mandate Sutter County administers the General Relief, Interim Assistance, and Indigent Burial programs. These programs are financed by county funds except for funds received from County burial permits and reimbursement from Interim Assistance payments. All able-bodied persons receiving General Relief must participate in a job search and work project.

Human Services - Welfare General Relief (5-301)

Tom Sherry, Director of Human Services

As stated in the Sutter County Indigent Burial Policy approved by the Sutter County Board of Supervisors on August 16, 2005, the amount of money that is authorized to be paid for each individual service or product identified in the policy shall be adjusted every year beginning July 1, 2006 and on July 1 of each year thereafter. The amount will be adjusted to reflect the percentage change in the California Consumer Price Index, (CPI) All Urban Consumers, San Francisco-Oakland-San Jose subset published by the California Department of Industrial Relations, for the period beginning July 1 of the previous year and ending June 30 of the year in which the calculation is to be made. Based on the 7/1/08 – 6/30/09 CPI, the rate increase for FY 2010-11 is 0.2%.

Use of Reserves/Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.