



Human Services

Section D

Jinder Nagra, LVN, and others from the Sutter County Public Health Department provided more than 400 flu shots during a drive-through flu clinic at River Valley High School

Administration

Human Services Administration (4-120)

Joan Hoss, Director of Human Services

EXECUTIVE SUMMARY						
DEPT HEAD: JOAN HOSS	UNIT: HUMAN SERVICES ADMINISTRATION			FUND: HEALTH	0012 4-120	
	ACTUAL EXPENDITURE 2007-08	ACTUAL EXPENDITURE 4-30-09	ADOPTED BUDGET 2008-09	DEPARTMENT REQUEST 2009-10	CAO RECOMMEND 2009-10	% CHANGE OVER 2008-09
EXPENDITURES						
SALARIES AND EMPLOYEE BENEFITS	575,182	358,361	563,831	603,061	603,061	7.0
SERVICES AND SUPPLIES	27,530	22,149	33,581	41,169	41,169	22.6
OTHER CHARGES	18,749	6,223	15,118	17,023	17,023	12.6
* GROSS BUDGET	621,461	386,733	612,530	661,253	661,253	8.0
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	621,461	386,733	612,530	661,253	661,253	8.0
OTHER REVENUES						
USER PAY REVENUES	521,634	119,305	509,670	553,961	553,961	8.7
GOVERNMENTAL REVENUES	0	0	0	0	0	.0
TOTAL OTHER REVENUES	521,634	119,305	509,670	553,961	553,961	8.7
* UNREIMBURSED COSTS	99,827	267,428	102,860	107,292	107,292	4.3
ALLOCATED POSITIONS	5.00	5.00	5.00	5.00	5.00	.0

Purpose

The Human Services-Administration budget contains the salary, benefits, and related support costs of the Director of Human Services and related support staff. The Director provides executive leadership for the Department of Human Services, Sutter County's largest department, which is comprised of three divisions: the Health Division, the Mental Health Division, and the Welfare and Social Services Division. The Department's total approved budget for FY 2008-2009 was more than \$54 million and the department has over 400 Full Time Equivalent (FTE) positions.

Major Budget Changes

Salaries & Benefits

- \$39,230 General salary and benefits adjustments.

Services & Supplies

- \$8,000 Increase in Employment Training to support a Supervisory, Management and Leadership Skills Learning Collaborative initiative of the Human Services and Probation Departments.

Revenues

- \$44,291 Increase in User Pay Revenues paid by transfers from the

Mental Health and Welfare and Social Services Divisions to pay their shares of the Department's administrative overhead costs.

Program Discussion & Summary Budget Request

The Requested Budget is \$661,253.

This budget funds the Director and the support staff that provide leadership and administrative overhead functions for the Department of Human Services. Functions and programs include personnel administration, compliance, privacy, and information security.

Major projects and policy issues for this budget unit in the upcoming year include ongoing efforts to achieve County compliance with Federal regulatory guidance on security of medical information under the Health Insurance Portability and Accountability Act (HIPAA) of 1996. The costs of this effort are difficult to estimate. Additional changes to operating procedures and data systems involving handling of medical information may be required. In addition, the Human Services Department has established a compliance program to meet a California Department of Mental Health (CDMH) requirement that each County mental health plan establish a compliance program and designate a compliance officer to meet federal program integrity requirements to guard against fraud and abuse. Implementation of this program is ongoing. Since the requirements imposed by the HIPAA rules and by Medicare/Medicaid regulations are Federal rather than State mandates, the cost of meeting these requirements has thus far been unfunded.

Efforts to increase integration of services provided by the Human Services Department and other agencies continue. Legislation (e.g., AB 1881, the Integrated Services Initiative of 2004, and Proposition 63, the Mental Health Services Act) have provided additional incentives to work toward this goal. It is hoped that these efforts will result in more efficient and effective service delivery and improved outcomes.

The need for increased space that allows significant co-location of department operations continues. This need will be addressed by the planned construction of a new Human Services Building adjacent to the Mental Health Facility at 1965 Live Oak Boulevard, Yuba City, when funding becomes available. Affordable financing for this project appears currently to be unavailable, but efforts to find funding and financing for this important project will continue.

A new Supervisory, Management, and Leadership Skills Learning Collaborative initiative is under development jointly by the Human Services and Probation Departments. \$8,000 has been requested to support this initiative. The goal of this program is to provide supervisors and managers with training, education, and support to help them to succeed in their current assignments and better prepare them to assume positions of greater responsibility. Costs for this effort include educational materials, speakers and other related expenses.

The cost of Human Services Administration has generally been apportioned among the Department's three divisions based on the number of employees allocated to each division. The state-mandated compliance

Human Services Administration (4-120)

Joan Hoss, Director of Human Services

program for the Mental Health Plan is now located in Human Services Administration and is funded by Mental Health.

Because the Director of Human Services' office is located in the Health Building, this budget has been placed in the Health Fund. Consequently, its Unreimbursed Cost represents the Health Fund's share of the Human Services-Administration budget.

Use of Reserves/Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

Health

Human Services - Health Emergency Medical Services Appropriation (0-114)

Joan Hoss, Director of Human Services

EXECUTIVE SUMMARY

DEPT HEAD: JOAN HOSS

UNIT: EMSA

FUND: EMSA

0114 0-114

	ACTUAL EXPENDITURE 2007-08	ACTUAL EXPENDITURE 4-30-09	ADOPTED BUDGET 2008-09	DEPARTMENT REQUEST 2009-10	CAO RECOMMEND 2009-10	% CHANGE OVER 2008-09
EXPENDITURES						
OTHER CHARGES	0	0	26,313	27,113	27,113	3.0
* GROSS BUDGET	0	0	26,313	27,113	27,113	3.0
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	0	0	26,313	27,113	27,113	3.0
APPROPRIATION FOR CONTINGENCY	0	0	0	0	0	.0
INCREASES IN RESERVES	0	0	0	0	0	.0
* TOTAL BUDGET	0	0	26,313	27,113	27,113	3.0
OTHER REVENUES						
USER PAY REVENUES	0	0	0	0	0	.0
GOVERNMENTAL REVENUES	0	0	0	0	0	.0
GENERAL REVENUES	1,018	570	0	0	0	.0
UNDESIGNATED FUND BALANCE 7/1	25,295	26,313	26,313	27,113	27,113	3.0
TOTAL AVAILABLE FINANCING	26,313	26,883	26,313	27,113	27,113	3.0
* UNREIMBURSED COSTS	26,313-	26,883-	0	0	0	.0
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

The Sutter County Health Division is the administrative agency for Emergency Medical Services Appropriation (EMSA) funds. The Emergency Medical Services Fund 0-114 is funded from Proposition 99 (the Tobacco Tax and Health Protection Act of 1988). Tobacco Tax money from the Cigarette and Tobacco Products Surtax Fund through the California Healthcare for Indigents Program (CHIP) and the Rural Health Services (RHS) Program accounts. The fund is separate from the CHIP and RHS Programs, and is referred to as the EMSA fund.

Major Budget Changes

There are no major budget changes for FY 2009-10.

Program Discussion & Summary Budget Request

The Requested Budget is \$27,113.

Prior to FY 2004-05, EMSA funds were placed in a trust fund, and were only reflected in the County budget when expended. To comply with the requirements of the General Accounting Standards Board's Statement 34, the trust fund was reclassified as a Special Revenue Fund in FY 2004-05, and is now included in the County budget document.

Human Services - Health Emergency Medical Services Appropriation (0-114)

Joan Hoss, Director of Human Services

A County can use 10 percent of EMSA revenues for administration of the fund. The remaining funds are distributed as decided upon by California Department of Health Services, between an account for physicians and surgeons who provide emergency medical services (and are not employed in County hospitals), an account for hospitals that provide for emergency services as defined in State law, and an account for discretionary emergency medical related services as determined by the County.

New EMSA revenues are not budgeted for FY 2009-10 as the County no longer participates in this program. The County has not applied for these funds because there are unexpended fund balances available in the Emergency Medical Services (EMS) Fund (0-252) for the same purpose. The County has not had claims filed under the EMSA program from area physicians and has had to return prior year allocations to the State. The current budget request is to re-budget unexpended balances of the FY 2004-05 allocations. Net expenditures requested for this budget unit are to repay the State an unexpended balance owing from the FY 2004-05 EMSA allocations, plus accrued interest.

It should be noted that the County must wait for the State to submit a formal request for repayment (i.e., invoice) to the County prior to re-payment of the funds. The funds cannot be spent, and will remain in the fund until an invoice is received from the State. It is anticipated that the State will provide that necessary paperwork to the County in the coming fiscal year.

Use of Reserves/Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

The budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

Human Services - Health Emergency Medical Services Fund (0-252)

Joan Hoss, Director of Human Services

EXECUTIVE SUMMARY

DEPT HEAD: JOAN HOSS	UNIT: EMERGENCY MEDICAL SERVICES		FUND: EMERGENCY MEDICAL SERVICES		0252 0-252	
	ACTUAL EXPENDITURE 2007-08	ACTUAL EXPENDITURE 4-30-09	ADOPTED BUDGET 2008-09	DEPARTMENT REQUEST 2009-10	CAO RECOMMEND 2009-10	% CHANGE OVER 2008-09
EXPENDITURES						
SERVICES AND SUPPLIES	175,191	148,172	199,532	164,713	164,713	17.5-
OTHER CHARGES	44,960	0	53,468	55,787	55,787	4.3
* GROSS BUDGET	220,151	148,172	253,000	220,500	220,500	12.8-
* NET BUDGET	220,151	148,172	253,000	220,500	220,500	12.8-
APPROPRIATION FOR CONTINGENCY	0	0	0	0	0	.0
INCREASE IN DESIGNATIONS	0	0	41,227	0	0	100.0-
INCREASES IN RESERVES	0	0	0	0	0	.0
* TOTAL BUDGET	220,151	148,172	294,227	220,500	220,500	25.1-
OTHER REVENUES						
USER PAY REVENUES	796	2,207	0	0	0	.0
GOVERNMENTAL REVENUES	244,465	0	253,000	220,500	220,500	12.8-
GENERAL REVENUES	0	164,813	0	0	0	.0
CANCELLATION OF PRIOR YEAR RESERVES	0	0	14,579	0	0	100.0-
UNDESIGNATED FUND BALANCE 7/1	1,538	0	26,648	0	0	100.0-
TOTAL AVAILABLE FINANCING	246,799	167,020	294,227	220,500	220,500	25.1-
* UNREIMBURSED COSTS	26,648-	18,848-	0	0	0	.0
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

Sutter County Health is responsible for the administration of the Emergency Medical Services (EMS) Fund.

In 1987, State Senator Ken Maddy authored legislation that allowed counties to establish an EMS Fund. The County Board of Supervisors established such a fund in 1990 (Resolution 90-22), and designated the Health Department (which is now a division of the Human Services Department) as the administrative agency for the fund.

Major Budget Changes

Services & Supplies

- (\$34,819) Decrease in hospital and physician expenses due to a decrease in revenue.

Revenues

- (\$32,500) Decrease due to a decrease in collections from fines.

Program Discussion & Summary Budget Request

The Requested Budget is \$220,500.

Human Services - Health Emergency Medical Services Fund (0-252)

Joan Hoss, Director of Human Services

The EMS Fund (hereafter referred to by its more common name as the 'Maddy Fund') is intended to reimburse physicians, surgeons and medical facilities for emergency services provided to patients who do not pay for the cost of their medical care. Its revenues are derived from penalty assessments on various criminal offenses and motor vehicle violations, traffic violator school fees, and revenues from taxes on tobacco products under Proposition 99 (the Tobacco Tax and Health Protection Act of 1988). Counties must use Maddy revenues for purposes established in statute. A County can use an amount equal to actual expenditures or up to 10% of total Maddy revenues for administration of the fund. Of the remaining funds, 58% is allocated to an account for physicians and surgeons who provide emergency medical services (and are not employed in County hospitals), 25% is allocated to an account for hospitals that provide emergency services as defined in State law, and 17% is allocated to an account for discretionary emergency medical related services as determined by the County.

For Maddy Funds established before July 1, 1991, such as Sutter County's, the law specifies a limit on the amount of revenues that counties can deposit in the funds. This limitation restricts the annual increase in revenues to no more than 10% and is tied to the annual growth, if any, in the County's total penalty assessments. The law allows Counties that had not established a Maddy Fund before July 1, 1991, to receive Maddy revenues from County penalty assessments without limitations on annual growth. Changes were made to the law in 2002 to establish limits on the amount of Maddy revenue that a County may retain in an Emergency Services Fund reserve from year to year.

It should be noted that the majority of the revenues in the Designated Fund Balances were received prior to 2002, before the current reserve limits were established in law. The Designated Fund Balances do not appear in the budget because they are theoretically not available for current budgeted expenses. With Board approval, these reserve funds will be used in the event that the EMS Fund cannot make payment for all claims in a given year from current year revenues.

Use of Reserves/Designations

The EMS fund contains Designated Fund Balance accounts for each type of expenditure, as established by law. Allocated funds that are not spent within the fiscal year are placed in the respective Designated Fund Balance account. The fund also includes a Designation for Future Appropriations as well as a Designation for EMS funds collected prior to 2002. Monies held within these accounts may be used in the future, with Board approval, in the event collections in the EMS decrease below current levels. No increases or decreases to the designation are proposed for FY 2009-10.

CAO Recommendation

The budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

EXECUTIVE SUMMARY							
DEPT HEAD: JOAN HOSS	UNIT: COUNTY HEALTH		FUND: HEALTH			0012 4-103	
	ACTUAL EXPENDITURE 2007-08	ACTUAL EXPENDITURE 4-30-09	ADOPTED BUDGET 2008-09	DEPARTMENT REQUEST 2009-10	CAO RECOMMEND 2009-10	% CHANGE OVER 2008-09	
EXPENDITURES							
SALARIES AND EMPLOYEE BENEFITS	5,614,651	4,493,477	6,406,867	6,334,555	6,334,555	1.1-	
SERVICES AND SUPPLIES	1,296,838	927,021	1,474,036	1,387,385	1,387,385	5.9-	
OTHER CHARGES	700,519	307,937	818,898	775,974	775,974	5.2-	
FIXED ASSETS	12,499	72,184	0	0	0	.0	
* GROSS BUDGET	7,624,507	5,800,619	8,699,801	8,497,914	8,497,914	2.3-	
INTRAFUND TRANSFERS	0	0	0	0	0	.0	
* NET BUDGET	7,624,507	5,800,619	8,699,801	8,497,914	8,497,914	2.3-	
OTHER REVENUES							
USER PAY REVENUES	628,296	572,414	764,121	809,477	809,477	5.9	
GOVERNMENTAL REVENUES	1,972,299	1,723,557	2,224,485	2,080,871	2,080,871	6.5-	
CANCELLATION P/Y DESIGNATIONS	0	0	0	14,100	14,100	***	
TOTAL OTHER REVENUES	2,600,595	2,295,971	2,988,606	2,904,448	2,904,448	2.8-	
* UNREIMBURSED COSTS	5,023,912	3,504,648	5,711,195	5,593,466	5,593,466	2.1-	
ALLOCATED POSITIONS	70.65	70.65	68.65	68.10	68.10	.8-	

Purpose

Sutter County Health is responsible for the operation of three distinct medical service units within the County. Those units are: Public Health, Primary Care Outpatient Clinic, and Jail Medical Services. Public Health is responsible for providing basic preventive health services to the residents of Sutter County to improve the health and wellness of the individual in accordance with the mandates of the Health and Safety Code or the California Code of Regulations, Title 17 and Title 22. The Clinical Services component is responsible for providing non-emergency medical care to Sutter County residents. The clinic fulfills the County Welfare and Institutions Code 17000 requirement to provide medical care to residents who are indigent. Jail medical services are provided to inmates in conformance with a Consent

Decree the County entered into in 1994 with the United States District Court for the Eastern District of California.

Major Budget Changes

Salaries & Benefits

- \$144,908 General salary and benefits adjustments offset by a reduction of 2.75 FTE positions.
- (\$217,220) Decrease in extra-help expenses because physician costs are now reflected in the Salaries line item.

Services & Supplies

- (\$90,146) General decrease in Medical, Dental, and Lab Supplies, based on current expenditure trends.

Other Charges

- (\$53,436) General decrease in Support and Care of Persons expenses related to Jail Medical costs, based on current expenditure trends.

Revenues

- \$24,800 Increase due to new Contract with City of Yuba City for Employee Wellness program.
- (\$143,614) Net decrease in state and federal grant revenue.

Program Discussion & Summary Budget Request

The Requested Budget is \$8,497,914.

This budget funds the Health Division that staffs and operates the County’s Public Health unit, Outpatient Clinic, and Jail Medical Services.

The traditional role of public health services is generally directed toward the identification, removal, and control of the causes of disease which affect the community as a whole. Top priorities include communicable disease control, environmental health services and child health programs. That traditional role has been expanded to include the provision of a number of special programs for community and individual wellness and improvement of lifestyle, with the goal of reducing chronic disease incidence.

Specialized Health Programs

In addition to the basic public health, primary care outpatient clinic, and jail medical services programs, this budget unit also funds various specialized health programs. These include: indigent prenatal care under the Comprehensive Prenatal Services Program; indigent childbirth services through contractual arrangement with OB/GYNs; administration of the California Children's Services Program; Emergency Medical Care Committee; administration of the Proposition 99 Tobacco Tax Fund, and Realigned Health Fund components; administration of the Emergency Medical Services Maddy Act Funds; representation of Sutter County to the County Medical Services Program (CMSP); and Medi-Cal Administrative Activities/Targeted Case Management.

Environmental Health

In FY 1993-94, the Board of Supervisors transferred environmental health services from Public Health to a newly created Community Services Department. The unreimbursed cost of the Environmental Health program is now reflected in the Non-County Providers budget unit (4-201). A memorandum of understanding between the Health Officer and the Director of Environmental Health specifies the relationship of the Environmental Health service to the Public Health Division.

Public Health Outpatient Clinic

The Public Health Outpatient Clinic operates Monday through Friday from 8:00 a.m. to 5:00 p.m. The clinic provides medical care to residents who are indigent; those covered under Medi-Cal and the County Medical Services Program, as well as private pay patients and private insurance patients who are not covered by a Health Maintenance Organization. Primary care reimbursement rates continue to be less than the actual cost of providing medical care to residents who are

indigent, and the clinic continues to operate at a loss. Delayed reimbursements for clinical services, due to billing problems related to the Health Insurance Portability and Accountability Act (HIPAA) at the national and local levels, have created revenue delays in FY 2007-08, and increased revenue from overdue payments in FY 2008-09. The increase in revenue projections for FY 2008-09 is related to this billing problem.

An on-call physician is available for consultation or for inpatient admissions from emergency room referrals during the hours the clinic is closed. Sutter County indigent patients who require inpatient hospital care receive that service at either Fremont Medical Center or Rideout Hospital, both private nonprofit hospitals, under an agreement for medical services with Sutter County. The cost for inpatient care and physician on-call service is contained in this budget unit.

The Board of Supervisors, at its April 22, 2008 meeting, conceptually approved implementation planning whereby the Health Division would contract with a local Federally Qualified Health Center (FQHC) to operate the medical clinic; and on January 20, 2009 met in study session to discuss the proposed reorganization of the Sutter County Outpatient Clinic and Public Health functions. FQHCs are eligible for enhanced reimbursements; therefore, such an agency would be able to provide comparable outpatient medical services at no cost to the county General Fund. If approved, this transition to a local FQHC would occur during FY 2009-10.

The Health Division's patient care management and billing software dates from 1992 and is in need of upgrading in order to meet current and future needs. The software upgrade has been postponed pending a decision regarding proposed clinic reorganization and subsequent re-evaluation of software requirements, but will need to be addressed when the clinic reorganization proposal is resolved.

Public Health Laboratory Services

There has been a continuous decline in workload in Public Health Lab Services over the past five years. One reason for this decline may be due to an increase in use of private clinical lab services in the local area. Limited Public Health Lab tests are currently provided, resulting in reduced use of staff time. The reduced costs in the Services and Supplies budget are due in part to the reduced number of lab tests being performed. The 0.50 FTE Public Health Microbiologist position is requested to be "frozen" this year due to this reduction in lab services.

Jail Medical Services

Jail medical costs reflect the provision of nursing coverage in the jail seven days per week, nineteen and a half hours per day; sick-call coverage by physicians; medical supplies including pharmaceuticals; emergency room care; inpatient hospital care; and dental care. All direct jail medical costs are contained in this budget unit. It should be noted that the administration of this program requires a significant amount of public health staff time from the Health Officer and Assistant Director of Human Services. These costs are contained within the administration program of this budget and are not reflected as direct jail medical costs.

The provision of medical care to the Sutter County Jail continues to be the single largest item in the Public Health/Clinical Services Division budget. The jail medical services program has court imposed staffing requirements that limit the ability to reduce and contain costs. The severity of inmate health conditions and the problems presented upon booking have resulted in utilization of more inpatient hospital days and emergency room visits. Nursing care coverage has increased from 16 to 19½ hours per day, based on approved internal scheduling changes implemented in July of 2008. This change, in

addition to the jail's use of electronic monitoring for inmates, is believed to have contributed to the reduction in expenses for the Support and Care of Persons, as some services can now be addressed in-house. In general, there is an on-going shift of resources from traditional public health programs to the jail medical program to meet the requirements of inmate health.

Funding of the Health Division

Overall, the FY 2009-10 Health Division budget reflects an attempt to maintain programs at a consistent level based on current funding and actual need, to offer primary health care services to the indigent population, and to protect the public health of the community as reflected in the County Health Status Profiles, in a difficult economic climate and with uncertainty regarding the future of State funding.

Health Division services are financed by approximately 40% County General Fund dollars and 60% State funds when realignment funds are included in the calculation. With changes in State grant funding, the county contribution has remained static and state grant revenue has been reduced. After the adoption of the FY 2008-09 Sutter County budget by the Board of Supervisors, the State budget was revised and some grant allocations coming to the Health Division were reduced. The reduction in revenue was in the California Children's Services program, the Immunization Program, and the CDC Pandemic Influenza program. To limit erosion of the programs and avoid changes to service level, this reduction in revenue was offset by a matching reduction in payroll appropriations due to vacant and unfilled positions primarily in the clinic and lab. The capacity was more than required in both these areas; services were able to be reduced because there has been a decrease in demand. To some extent, staffing was restructured to cover other service needs.

There is considerable uncertainty regarding the future level of State support for Public Health

programs and reductions of funding for FY 2009-10 are possible. There is considerable uncertainty regarding the future level of State support for Public Health programs and reductions and/or elimination of funding for FY 2009-10 are possible. The May 2009 budget revision contains proposals to eliminate all state general funds from most of the HIV/AIDS programs. This includes the HIV Education and Prevention program which funds a 0.25 FTE Health Program Specialist; the HIV Counseling and Testing program which provides services to individuals at high risk for contracting HIV/AIDS; and the HIV Surveillance program which funds a 0.08 FTE Public Health Nurse III. The May revision also includes a proposal for elimination of all state general funds for local Maternal, Child, and Adolescent Health (MCAH) services and the suspension of the Children's Dental Disease Prevention program in our county. A reduction in the MCAH funds would reduce a Health Program Specialist position by 0.5 FTE and a Public Health Nurse III position by 0.12 FTE. The suspension of the Children's Dental Disease Prevention program would reduce a Health Program Specialist by 0.30 FTE. Adjustments to affected programs will undoubtedly be necessary once the State adopts its budget for FY 2009-10.

The County has participated in the SB 910 Program (Targeted Case Management – TCM – and Medi-Cal Administrative Activities – MAA) since the inception of the program in 1992. Federal rules governing the program are in a state of uncertainty at this time, and the Health Division will continue to participate in the program while closely monitoring program development. MAA and TCM revenue is continued at a reduced level in the FY 2009-10 budget as a result of applying revised state and federal program rules.

Due to decreases in government grant revenue, 2.25 FTE positions will be deleted for FY

2009-10. These include one (1.0 FTE) vacant Office Assistant II position, one (1.0 FTE) vacant limited term grant funded Health Program Specialist position and a vacant one-quarter (0.25 FTE) Quality Assurance Nurse position. In addition, one half (0.50 FTE) of the Public Health Microbiologist position will be held vacant and unfunded. The department currently maintains a part-time, on-call Public Health Microbiologist. The department will also be using one less contract physician in the clinic, and the reduction in cost is reflected in the FY 2009-10 budget.

The Health Division oversees six special revenue funds, where certain grant revenues are designated for specific program uses. These funds are: Bioterrorism Trust (fund #0124), Pandemic Influenza Preparedness (fund #0139), Bicycle Helmet Safety (fund #0178), Tobacco Education Trust (fund #0246), Vital Statistics Trust (fund #0287), and Child Passenger Restraint (fund #0298). Revenues from these special revenue funds are transferred in to the Health Division budget as needed to support the designated program and as dictated by the individual grants.

Use of Reserves/Designations

Health is cancelling \$14,100 from the Designation for Future Appropriations. Health received a Sierra Health Foundation grant in FY 2008-09; 50% of the funds were to be used in FY 2008-09, and 50% are to be used in FY 2009-10. Because the grant funding cycle crosses county fiscal years, the funds for FY 2009-10 were placed into the Designation for Future Appropriations to be saved for use in FY 2009-10.

The Health fund, separate from this budget unit, contains a Reserve for Imprest Cash (Petty Cash) and a Designation for Future Appropriations. In prior budget years, your Board has approved that the funds contained in the Designation for Future Appropriations be considered for future major fixed asset purchases. No increases or decreases are recommended to these designations in FY 2009-10.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

Human Services - Health Non County Providers (4-201)

Joan Hoss, Director of Human Services

EXECUTIVE SUMMARY						
DEPT HEAD: JOAN HOSS	UNIT: NON-COUNTY PROVIDERS		FUND: HEALTH		0012 4-201	
	ACTUAL EXPENDITURE 2007-08	ACTUAL EXPENDITURE 4-30-09	ADOPTED BUDGET 2008-09	DEPARTMENT REQUEST 2009-10	CAO RECOMMEND 2009-10	% CHANGE OVER 2008-09
EXPENDITURES						
SERVICES AND SUPPLIES	28,600	22,000	26,400	26,400	26,400	.0
OTHER CHARGES	625,864	48,351	769,173	873,904	873,904	13.6
* GROSS BUDGET	654,464	70,351	795,573	900,304	900,304	13.2
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	654,464	70,351	795,573	900,304	900,304	13.2
OTHER REVENUES						
USER PAY REVENUES	34,495	0	40,868	33,737	33,737	17.4-
GOVERNMENTAL REVENUES	0	0	0	0	0	.0
TOTAL OTHER REVENUES	34,495	0	40,868	33,737	33,737	17.4-
* UNREIMBURSED COSTS	619,969	70,351	754,705	866,567	866,567	14.8
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

Sutter County Health administers this budget unit which includes the County's share of the cost of health programs which are provided to County residents by County Departments outside of the Health Fund or by health related non-County agencies.

Major Budget Changes

Other Charges

- \$102,934 Increase in Interfund Transfer Out for Environmental Health share of Realignment.

Revenue

- (\$7,131) Decrease in transfer-in from the Emergency Medical Services Special Revenue Fund (0-252).

Program Discussion & Summary Budget Request

This budget unit appropriates Sutter County's cost for participation in the Joint Powers Agreement for the Sierra Sacramento Valley Emergency Medical Services (EMS) Agency. The County Share in the EMS Agency is based on the per capita population rate of forty-one cents (\$0.41), plus a \$10,000 base. The anticipated cost for participation in this joint powers agreement is based on Department of Finance projections for the population of Sutter County. It is anticipated that additional funds will be required for this item should the Department of Finance population projections for Sutter County differ from those used by the Health Division. A portion of this fee is offset by the use of Emergency Medical Services Fund (Maddy Act) undesignated funds (Fund #0252).

This budget unit also appropriates the cost of the contract with Bi-County Ambulance Services for indigent medical transportation.

Human Services - Health Non County Providers (4-201)

Joan Hoss, Director of Human Services

The County is currently in a multi-year contract with Bi-County Ambulance Services for this service.

Sutter County participates in the County Medical Services Program (CMSP) through an agreement between the County and Governing Board of the CMSP. This budget contains the participation fee (\$188,781) set by legislation for the County to participate in the CMSP. Under the agreement with the CMSP Governing Board, the County agrees to share in a risk limitation amount should the CMSP require more funds to operate the program. In prior years, the CMSP Governing Board did invoke the risk limitation requirements, which resulted in an increased cost to Sutter County of \$165,809. These funds were budgeted in FY 2004-05. In FY 2007-08, the CMSP Governing Board approved a recommendation to reduce the County Participation Fee based upon amounts paid by counties in prior years for the Risk Allocation Assessment. This resulted in a decreased cost to Sutter County of \$165,809. The CMSP Governing Board has yet to determine whether or not it will require additional funds to operate the program in FY 2009-10. This budget does not contain an estimate of the risk limitation amount. Should the CMSP Governing Board vote to enforce the risk limitation, additional funds would have to be allocated to this budget unit. Although technically not part of the participation fee, the risk limitation payment and the participation fee are budgeted as one item under the CMSP Participation fee account.

The original CMSP legislation set up a program comprised of State funds and County funds to provide care to indigent adults in small Counties. In FY 2000-01, the State withdrew its contribution of \$20.5 million to the program. In addition, beginning that year, the State charged CMSP an additional \$3 million for administrative costs. A combination of factors, including program cost increases for pharmaceutical supplies and medical care coupled with the State reduction of funds and imposition of an administrative

cost, has resulted in the CMSP requiring additional funds to operate. Those additional funds have come from the participating Counties. CMSP has attempted to remedy these additional costs by reducing benefits to providers, reducing the number of those eligible for the program by eliminating program eligibility to those with a share of cost over 200% of the Federal poverty level, reducing benefits to eligible participants and entering into a pharmacy benefits contract. CMSP has terminated the agreement with the State for management services and now contracts with Anthem Blue Cross for this service.

Sutter County has participated in the CMSP since 1983. The County has the option of continuing participation in this program or operating its own medical services program for indigent adults. CMSP is a fee-for-service program with the scope of services identical to the Medi-Cal program. Should Sutter County operate its own program, the County would determine the scope of services and a provider group eligible for payment.

It is estimated that CMSP expends approximately \$5.2 million dollars for medical care to Sutter County indigent adults and receives approximately \$4.5 million of realignment money for that care. Sutter County directly contributes \$2,996,118 of realignment funds (shown in the Health Care – General budget unit 4-110) plus the cost of the participation fee and a risk assessment fee (which is not being charged in FY 2008-9 and FY 2009-10). The participation and risk payments are made with general fund monies. The additional realignment funds that CMSP receives are from “growth monies,” which are appropriated directly to CMSP by the original realignment legislation. CMSP receives approximately \$1.5 million dollars, which represents the Sutter County share of realignment growth funds based on a calculation of the total growth fund available.

Human Services - Health Non County Providers (4-201)

Joan Hoss, Director of Human Services

Should Sutter County withdraw from the CMSP, the only realignment funds available to Sutter County would be the \$2,996,118 contained in the original legislation. The realignment growth funds would be retained by CMSP and would not be available to Sutter County.

The budget also includes \$634,975 for the Environmental Health Unreimbursed Cost since it is part of the County's health care maintenance of effort. Environmental Health (Budget Unit 2-725) is a division of the Community Services Department. The amount budgeted in the interfund account for Environmental Health is based on the division's budgeted Unreimbursed Cost for FY 2009-10. The increase of \$102,934 over FY 2008-09 is due to a projected decrease in revenues to Environmental Health along with a general increase in operating costs.

Use of Reserves/Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

Human Services - Health California Children's Services (CCS) (4-301)

Joan Hoss, Director of Human Services

EXECUTIVE SUMMARY						
DEPT HEAD: JOAN HOSS	UNIT: CALIFORNIA CHILDREN SERVICES		FUND: HEALTH	0012 4-301		
	ACTUAL EXPENDITURE 2007-08	ACTUAL EXPENDITURE 4-30-09	ADOPTED BUDGET 2008-09	DEPARTMENT REQUEST 2009-10	CAO RECOMMEND 2009-10	% CHANGE OVER 2008-09
EXPENDITURES						
SERVICES AND SUPPLIES	42,080	43,567	71,831	60,000	60,000	16.5-
OTHER CHARGES	248,686	41,780	290,368	210,368	210,368	27.6-
* GROSS BUDGET	290,766	85,347	362,199	270,368	270,368	25.4-
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	290,766	85,347	362,199	270,368	270,368	25.4-
OTHER REVENUES						
USER PAY REVENUES	141,150	141,150	141,150	141,150	141,150	.0
GOVERNMENTAL REVENUES	0	0	0	0	0	.0
TOTAL OTHER REVENUES	141,150	141,150	141,150	141,150	141,150	.0
* UNREIMBURSED COSTS	149,616	55,803-	221,049	129,218	129,218	41.5-
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

The California Children's Services (CCS) Program is a State mandated program to the County under Article 2, Section 248 of the Health and Safety Code.

which results in a lag time between when expenses are incurred by the State and when the County's share is billed to the County.

Major Budget Changes

Services & Supplies

- (\$11,831) Decrease in Professional & Specialized Services due to fluctuations between the state billing cycles and the County accounting cycle.

Other Charges

- (\$80,000) Decrease due to fluctuations in the cost of patient treatments and between State billing and County accounting cycles,

Program Discussion & Summary Budget Request

The Requested Budget is \$270,368.

The California Children's Services (CCS) program has been in continuous operation since it was established in 1927 by the State Legislature. CCS is a statewide tax-supported program of specialized medical care and rehabilitation for eligible children. The program provides diagnostic, treatment, and therapy services to children who are handicapped, children with catastrophic illnesses, or children who are victims of accidents and whose families cannot afford wholly or in part to pay for these services.

Human Services - Health California Children's Services (CCS) (4-301)

Joan Hoss, Director of Human Services

Therapy services are provided at the County level while diagnostic and treatment services are provided by private medical providers. Therapy services for Sutter County are provided at the Virginia School in Wheatland, with Yuba County providing therapy staff and Sutter County reimbursing Yuba County for a portion of the cost based on claims submitted by Yuba County.

Prior to FY 1991-92, the cost of the services provided under the CCS program was shared between the State and the County on a 75/25 percent basis, respectively. The State's "realignment" of health, mental health, and social services programs which was enacted in 1991, shifted a higher percentage of the costs to counties: the cost sharing ratio is now 50/50. The additional 25% of cost shift to the County is offset from the realignment funds shifted to the County from the State. CCS realignment funds are by law placed in the Social Services Trust Account. The assumption made in placing CCS funds in the Social Services Trust Account was that it would assure funding of caseload growth every year. The 25% realigned amount transferred to the Social Services Trust Account is the only amount within the Health Division that is subject to growth allocation.

The California Department of Health Care Services (DHCS) has recently implemented reductions to CCS County Administration and has also implemented a radically different methodology for funding both CCS County Administration and the Medical Therapy Program (MTP). This action was taken because DHCS had been overspending its state budget appropriations for both CCS County Administration and MTP for a number of years. Many implementation issues remain unclear at the time of this writing. In the past, the state made a commitment to match one dollar for each dollar a county appropriates

for CCS service expenditures above its maintenance of effort (MOE) level, and provided additional state matching funds if a county appropriated additional funds to meet the demands of their local program. DHCS implemented the new policy of capped allocations in FY 2008-09. This allocation policy in effect reduced funding an average of 17% when compared to FY 2007-08.

State statute requires a minimum county contribution, or "Maintenance of Effort" (MOE), to the CCS program equal to at least 50 percent of the total actual expenditures for the CCS program in FY 1990-91, unless the State certifies that a smaller amount is required. Sutter County's MOE is \$154,465, with the state then matching that amount on a dollar-for-dollar basis. Historically, Sutter County policy has been to budget an "overmatch" to the state's contribution of \$154,465, with the understanding that the state would contribute additional matching funds as needed.

At this time, the State has not determined the amount of its contribution to the Sutter County CCS Program in FY 2009-10. As mentioned above, in the past, as a policy item, the County has budgeted an amount in excess of the MOE in order to meet the potential demand for service, which can be very volatile. This budget request for \$210,368 is consistent with the Board of Supervisors' past policy in this area. However, the Board could opt to reduce this budget request to the minimum MOE of \$154,465, to match a potential reduced state contribution. At this time it is unknown whether State contribution will match the amount appropriated over the MOE.

The Governor's proposal in the May Budget Revision includes the elimination of the Healthy Families program. This impacts the

Human Services - Health California Children's Services (CCS) (4-301)

Joan Hoss, Director of Human Services

CCS program in that counties may see cost increases due to children moving from Healthy Families (in which counties have a 17% share) to Basic CCS (in which counties have a 50% share). Approximately 25% of the total CCS caseload has Healthy Families insurance. In addition, the CCS county administration allocation may be reduced by as much as 33% (\$95,000) if the Healthy Families program is eliminated. With a potential decrease in funds, adjustments to program eligibility or services to this medically fragile population may be required.

Use of Reserves/Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

Mental Health

EXECUTIVE SUMMARY						
DEPT HEAD: JOAN HOSS	UNIT: MENTAL HEALTH SERVICE		FUND: BI-COUNTY MENTAL HEALTH		0007 4-102	
	ACTUAL EXPENDITURE 2007-08	ACTUAL EXPENDITURE 4-30-09	ADOPTED BUDGET 2008-09	DEPARTMENT REQUEST 2009-10	CAO RECOMMEND 2009-10	% CHANGE OVER 2008-09
EXPENDITURES						
SALARIES AND EMPLOYEE BENEFITS	10,295,030	8,224,242	11,449,358	12,284,425	12,284,425	7.3
SERVICES AND SUPPLIES	10,082,946	4,815,102	7,400,075	6,943,800	6,943,800	6.2-
OTHER CHARGES	5,260,961	3,131,270	5,146,882	5,039,171	5,039,171	2.1-
* GROSS BUDGET	25,638,937	16,170,614	23,996,315	24,267,396	24,267,396	1.1
* NET BUDGET	25,638,937	16,170,614	23,996,315	24,267,396	24,267,396	1.1
APPROPRIATION FOR CONTINGENCY	0	0	303,132	360,000	360,000	18.8
INCREASE IN DESIGNATIONS	0	0	0	544,930	544,930	***
INCREASES IN RESERVES	0	0	0	0	0	.0
* TOTAL BUDGET	25,638,937	16,170,614	24,299,447	25,172,326	25,172,326	3.6
OTHER REVENUES						
USER PAY REVENUES	7,957,004	4,273,402	8,029,114	8,794,250	8,794,250	9.5
GOVERNMENTAL REVENUES	15,466,139	9,210,765	15,520,132	14,956,276	14,956,276	3.6-
GENERAL REVENUES	148,804	23,796	80,000	30,000	30,000	62.5-
OTHER FINANCING SOURCES	182	572	0	0	0	.0
CANCELLATION OF PRIOR YEAR RESERVES	0	0	0	544,930	544,930	***
UNDESIGNATED FUND BALANCE 7/1	2,737,011	670,201	670,201	846,870	846,870	26.4
TOTAL AVAILABLE FINANCING	26,309,140	14,178,736	24,299,447	25,172,326	25,172,326	3.6
* UNREIMBURSED COSTS	670,203-	1,991,878	0	0	0	.0
ALLOCATED POSITIONS	138.44	126.91	118.36	125.41	125.41	6.0

Purpose

Bi-County Mental Health, also referred to as Sutter-Yuba Mental Health Services (SYMHS) is a division of the Sutter County Human Services Department. Under a Joint Powers Agreement entered into between the counties of the Sutter and Yuba in 1969 SYMHS provides mental health services to residents of both counties. Subsequently, in the mid-1970s, by resolution of both boards of supervisors, it was determined that bi-county drug and alcohol services would be provided under the auspices of SYMHS. SYMHS oversees the full range of clinical operations for specialty mental health

services to eligible Sutter and Yuba County Medi-Cal clients; overseas crisis and specialty mental health services to all Sutter and Yuba County residents regardless of payor status; administers managed-care contracts for mental health services with private for profit and nonprofit agencies; and provides a comprehensive system of care for the mentally ill, to the extent resources are available.

Major Budget Changes

Salaries & Benefits

- (\$198,192) Decrease due to the deletion of 2.0 FTEs: a vacant Nurse

Practitioner (1.0 FTE) and a vacant Resource Specialist (1.0 FTE).

- (\$12,000) Decrease due to the transfer 0.1 FTE Program Manager, 0.5 FTE Intervention Counselor from the MHSA Budget and the transfer of 1.0 FTE Office Assistant III position to the MHSA budget, during FY 2008-09, to appropriately align positions with funding.
- \$445,618 Increase for Psychiatrist and Psychologist contract employees that previously were paid for from the Professional/Specialized Services Account as independent contractors.
- \$374,670 General salary and benefit increases.

Services & Supplies

- (\$466,275) Decrease reflects the removal of most psychiatrists' compensation from this portion of the budget.
- \$223,925 Increase in Professional/Specialized Services account is for contract providers for supported employment, job coaching, and advertising for drug and alcohol prevention.
- \$22,000 Increase in household expense is based on current expenditure trends.
- \$30,000 Increase in Transportation & Travel is based on current expenditure trends.

- \$20,000 Increase in Utilities is based on current expenditure trends.

Other Charges

- \$146,000 Increase in County Contribution to State Hospital to pay for the cost of one placement at the State Hospital.
- \$50,000 Increase in the State Offset Managed Care Inpatient is based on current expenditure trends.
- (\$150,000) Decrease in Contribution to Child Individualized Education Program (IEP) Services is based on current expenditure trends.
- (\$175,000) Decrease in Contribution to Institutes for Mental Disease (IMD) Facilities is based on current expenditure trends.

- \$74,159 General increase in Interfund Information Technology charges
- \$36,443 General increase in Interfund Overhead (A-87) charges

Revenues

- \$841,500 Increase in Miscellaneous Revenues from 4-104 pay for that budget's share of Administrative costs.
- (\$500,000) Decrease in Early and Periodic Screening, Diagnosis, and Treatment (EPSDT) funding.
- \$279,841 Increase in Federal Financial Participation in Medi-Cal funding reflects the temporary

increase included in the Federal Stimulus Bill.

Program Discussion & Summary Budget Request

SYMHS serves on average over 5,000 unique mental health clients each year. Over the years there has been a significant increase in demand for mental health services due in part to the expanded children's services supported by Early and Periodic Screening, Diagnosis, and Treatment (EPSDT) funds which became available in 1995. This together with the Medi-Cal consolidation that became effective in 1998 and the growth in local population has resulted in more than a doubling of clients being served.

Under the Medi-Cal consolidation SYMHS has been the Mental Health Plan for the 36,500 Medi-Cal beneficiaries in Sutter and Yuba Counties. Mental health treatment is an entitlement under Medi-Cal. SYMHS is responsible for assessing and treating, or referring for treatment, all Medi-Cal eligible individuals who meet medical necessity criteria and seek Specialty Mental Health Services on either an inpatient or outpatient basis. In addition to providing direct service, SYMHS has established contracts with licensed therapists in the local community and statewide to serve the area children who have been placed out-of-home.

SYMHS' rates are required by law to be based on its actual costs, up to maximum allowable rates set by the California Department of Mental Health. Medi-Cal is billed at rates based on estimates and these rates are then reconciled to actual costs at the end of each fiscal year through a cost report process. For FY 2009-10, SYMHS will charge \$726.39 per day on the Inpatient Unit. Other services are charged by the

minute: \$6.49 per minute for Medication Support, \$2.72 per minute for Case Management/Brokerage, \$3.51 per minute for Mental Health Services, and \$5.22 per minute for Crisis Intervention.

SYMHS has a long term contract relationship with Victor Community Support Services, Inc., DBA Sutter-Yuba Family Intervention and Community Support (FICS). FICS provides assessment and treatment services to youth on school campuses. Over the years their contract has grown significantly in response to identified community need. These services are funded primarily through a combination of Medi-Cal and EPSDT. In addition FICS provides services to children with individualized educational plans (IEPs) which authorize mental-health services under Chapter 26.5 of the California Government code. Funding for 26.5 services is provided through a combination of Medi-Cal, EPSDT, federal Individuals with Disabilities Education Act (IDEA) funds and state funds.

SYMHS provides drug and alcohol services to local residents under the Net Negotiated Amount (NNA) contracts with the State Department of Drug and Alcohol Programs which include significant funding from the federal Substance Abuse Prevention and Treatment (SAPT) block grants, under the California Work Opportunity and Responsibility to Kids (CalWORKs) programs for both Yuba and Sutter Counties, SACPA (the Substance Abuse and Crime Prevention Act of 2000), and drug court funding. SYMHS provides a number of judicially-linked programs. These include the PC 1000 Drug Diversion services authorized under section 1000 of the California Penal Code (commonly referred to as PC 1000); individuals referred by the courts in both counties for mental health treatment and substance abuse counseling; psychiatric services to youth in

juvenile hall and youth in the guidance center; inmates in both jails; individuals involved in drug courts in both counties and individuals in Sutter County who qualify under SACPA.

SYMHS also provides an intensive day treatment program to pregnant women or women with small children under its First Steps program. First Steps is widely recognized to be very effective treatment program.

SYMHS, under a funding agreement with Sutter and Yuba Counties Social Services departments, provides additional treatment services to Child Protective Services involved families.

From a financial perspective, two major factors are affecting the FY 2009-10 Mental Health budget. (1) Since FY 2003-04, both locally and statewide, Mental Health realignment allocations have remained flat or declined. In FY 2009-10 it is anticipated that SYMHS Realignment funding will decrease by just under \$400,000. This decrease will happen even though the cost of doing business has continued to increase. Even in more robust economic times, statewide growth in realignment funding has gone to pay for increasing caseloads in Child Welfare Services foster care and/or In Home Supportive Services, programs which, by statute, have first draw on Realignment dollars. The Mental Health Division uses realignment funding as match to draw down the federal contributions to Medi-Cal. (2) Drug and Alcohol funding has also remained flat or declined slightly for the past four fiscal years. Thus, as costs of doing business have increased, staff costs in Drug and Alcohol have been reduced slightly by leaving vacancies unfilled.

Due to these fiscal challenges, for FY 2009-10 the Division proposes to continue a

“soft” hiring freeze, at the department level, with only few exceptions. Minor adjustments have been made during FY 2008-09 between our Mental Health Budget (4-102) and the Mental Health Services Act budget (4-104). Our objective in doing this is to keep the Mental Health Budget and the Mental Health Services Act budget in balance and to fully utilize all available funding in a fashion most advantageous to our counties.

For FY 2009-10, no Mental Health staff layoffs are being recommended at this time. However, if the statewide structural funding problems are not addressed it is anticipated that program reductions could occur in both the Mental Health and Mental Health Services Act budgets. The Governor and legislators have proposed numerous ideas for major reductions in State General Fund spending, but at this time none of these proposals have been adopted. Once the state’s budget firms up, additional adjustments to the Mental Health budget may well be required.

SYMHS will be deleting two vacant and funded positions in FY 2009-10: one Nurse Practitioner II position (1.0 FTE) and one Resource Specialist position (1.0 FTE).

In April of FY 2008-09, SYMHS transferred 0.6 FTE positions from the MHSA budget to the Mental Health budget. This included a portion of a Program Manager - CSOC position (0.1 FTE) and a portion of an Intervention Counselor I/II position (0.5 FTE). Additionally, one Office Assistant III (1.0 FTE) was transferred to the MHSA budget (4-104).

In FY 2009-10, Psychiatrist and Psychologist contract employee costs that previously were paid from the Professional/Specialized Services Account as independent contractors will be reflected in the Salaries and Benefits account group.

In addition to the position allocation changes indicated above, SYMHS will be converting two limited-term positions to regular positions. A Mental Health Therapist III position and a Prevention Services Coordinator position that are currently allocated as limited-term positions will be changed to regular positions because their funding sources are not limited in duration.

The State's practice of deferring payments to counties as a means of addressing its fiscal shortcomings continues to cause cash flow problems for SYMHS. The Board of Supervisors has assisted SYMHS in meeting this difficult challenge by authorizing borrowing from the County General Fund. SYMHS pays interest on these cash flow loans, but the State does not pay interest on the payments it defers, so an added cost is imposed on SYMHS as a result.

An additional area of concern is the effect of prior year audits. The State Department of Mental Health Audit division is becoming much more aggressive in their audit reviews. Generally these audits occur five years after the year the services were provided, which means that any error that is discovered may have continued to be made in the subsequent years. In effect, a relatively minor error made in one year could have a significant impact over time if that error continued to be made in subsequent years.

Use of Reserves/Designations

The Mental Health fund contains a Reserve for Imprest Cash (Petty Cash), a Reserve for Sutter County Use, and a Reserve General.

It is recommended that \$544,930, currently held in the Reserve General account, be cancelled in FY 2009-10 and placed in a Designation for Future Appropriations. This action has no effect on the appropriations within the department's requested budget.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

Human Services - Mental Health *Joan Hoss, Director of Human Services* Mental Health Service Act (4-104)

EXECUTIVE SUMMARY

DEPT HEAD: JOAN HOSS UNIT: MENTAL HEALTH SERVICES ACT FUND: MENTAL HEALTH SERVICES ACT 0008 4-104

	ACTUAL EXPENDITURE 2007-08	ACTUAL EXPENDITURE 4-30-09	ADOPTED BUDGET 2008-09	DEPARTMENT REQUEST 2009-10	CAO RECOMMEND 2009-10	% CHANGE OVER 2008-09
EXPENDITURES						
SALARIES AND EMPLOYEE BENEFITS	2,386,529	3,012,110	4,523,035	4,720,676	4,720,676	4.4
SERVICES AND SUPPLIES	666,786	608,279	643,600	774,500	774,500	20.3
OTHER CHARGES	526,606	111,612	1,073,464	1,749,031	1,749,031	62.9
FIXED ASSETS	28,475	0	0	0	0	.0
* GROSS BUDGET	3,608,396	3,732,001	6,240,099	7,244,207	7,244,207	16.1
* NET BUDGET	3,608,396	3,732,001	6,240,099	7,244,207	7,244,207	16.1
APPROPRIATION FOR CONTINGENCY	0	0	0	360,000	360,000	***
INCREASES IN RESERVES	0	0	0	0	0	.0
* TOTAL BUDGET	3,608,396	3,732,001	6,240,099	7,604,207	7,604,207	21.9
OTHER REVENUES						
USER PAY REVENUES	12,864	17,372	5,000	29,960	29,960	499.2
GOVERNMENTAL REVENUES	2,100,878	2,939,951	5,368,851	6,916,985	6,916,985	28.8
GENERAL REVENUES	76,772	4,355	74,115	75,000	75,000	1.2
UNDESIGNATED FUND BALANCE 7/1	2,210,013	792,133	792,133	582,262	582,262	26.5-
TOTAL AVAILABLE FINANCING	4,400,527	3,753,811	6,240,099	7,604,207	7,604,207	21.9
* UNREIMBURSED COSTS	792,131-	21,810-	0	0	0	.0
ALLOCATED POSITIONS	38.81	53.64	53.14	53.64	53.64	.9

Purpose

The passage of Proposition 63, known as the Mental Health Services Act (MHSA), in November 2004, provides the first opportunity in many years for the County to provide increased funding, personnel and other resources to support county mental health programs and monitor progress toward statewide goals for children, transition age youth, adults, older adults and families. MHSA addresses a broad continuum of prevention, early intervention and service needs and the necessary infrastructure, technology and training elements that will effectively support this system. The MHSA budget unit (4-104) was created in FY 2005-

06. The Mental Health Services Act requires that MHSA funding be contained in a unique budget unit and operating fund, and forbids the use of MHSA funds to supplant funding that was previously provided by other resources.

Major Budget Changes

Salaries & Benefits

- \$145,312 General salary and benefit adjustments.
- \$52,329 Increase due to the transfer of an Office Assistant III from the Mental Health budget (4-102) to MHSA in FY 2008-09.

Human Services - Mental Health *Joan Hoss, Director of Human Services* Mental Health Service Act (4-104)

Services & Supplies

- \$55,000 Increase in Professional and Specialized Services due to greater utilization of peer and consumer staff and anticipated need for consultant services related to development of a MHSA Information Technology Needs Plan.
- \$22,000 Increase in Rents & Leases costs due to rate increases for rented office space.

Other Charges

- \$841,500 Increase in Interfund Miscellaneous Transfer to the core Mental Health budget (4-102) to pay the MHSA share of administrative costs.

Contingency

- \$360,000 Increase in appropriation for contingencies.

Revenues

- \$174,562 Increase in State MHSA revenue due to increase in State planning estimates.
- \$56,587 Increase in State EPSDT (Early and Periodic Screening, Diagnosis, and Treatment) Mental Health revenue due to anticipated increase in services to EPSDT eligible clients.
- \$120,000 Increase in Federal Mental Health Medi-Cal revenue due to increased federal participation in Medi-Cal.

Program Discussion & Summary Budget Request

The Requested Budget is \$1,364,108.

The Mental Health Services Act (MHSA), also known as Proposition 63, was passed by the voters in November 2004. MHSA funds for counties are used to expand and transform mental health services. Although this is a valuable and badly needed new funding source for county mental health programs, it is also a volatile and economically sensitive funding source. As a result of the current economic downturn, estimated funding for future years will be limited. To live within these future estimates, Sutter-Yuba Mental Health Services (SYMHS) has maintained an internal “soft” hiring freeze at the department level since August 2008. It is anticipated that hiring to fill vacant positions will be very limited and will continue through FY 2011-12. The department has held off on filling vacant positions in order to maintain current programs and to avoid layoffs to the greatest extent possible. Even though the State’s “planning estimates” for MHSA funding in FY 2009-10 show a significant increase in funding available, the following two years (FY 2010-11 and FY 2011-12) estimate a 20% to 30% decrease in funding.

In April of FY 2008-09, SYMHS transferred 0.6 FTE positions from the MHSA budget to the Mental Health budget. This included a portion of a Program Manager - CSOC position (0.1 FTE) and a portion of an Intervention Counselor I/II position (0.5 FTE). Additionally, one Office Assistant III (1.0 FTE) was transferred to the MHSA budget (4-104).

Human Services - Mental Health *Joan Hoss, Director of Human Services*

Mental Health Service Act (4-104)

To avoid additional cuts in the State budget, the Legislature placed Proposition 1E on the May 19th ballot, which would have authorized a fund shift of approximately \$230 million annually in MHSA funding to the EPSDT program. This proposition was rejected by the voters, greatly reducing the likelihood of direct reductions to MHSA funding. Other revenue streams in this budget unit, e.g., Medi-Cal, remain vulnerable to state budget cutting efforts.

For FY 2009-10, no Mental Health staff layoffs are being recommended at this time. However, if the state's financial problems are passed on to counties (including Mental Health), it is anticipated that program reductions could occur in both the Mental Health and Mental Health Services Act budgets. Depending on the amount, and where the reductions are applied, some or all of the County's MHSA programs may be affected.

SYMHS has four major work plans under the Act. These work plans are listed below. It should be recognized that the capacity to accept clients into these programs is directly related to available staffing.

Urgent Services Program

The Urgent Services Program has been developed to serve all ages with distinct, age appropriate services for youth and for adults who have acute mental health issues and are at greatest risk of harming themselves or others, are at risk of hospitalization or are at risk of incarceration in jails or juvenile justice institutions. SYMHS also works with school-based counselors and other school personnel to identify children at greatest risk.

Older Adult Services Program

The Older Adult Services Program has been developed to serve older adults aged 60 and over who are physically or geographically isolated and who have psychiatric disabilities. Further priority is given to those whose cultural identity places them in underserved populations within our community. The program enables participants to obtain and maintain positive social connections; experience respect from their providers of mental health services; feel empowered and listened to in the process of planning and obtaining their services; and have continuity in their providers. The program incorporates peer-delivered services; uses a family-friendly approach to service planning and delivery; and provides housing services and treatment, leading to recovery, to promote the program's goals of reducing disparities of services and decreasing homelessness.

Ethnic Outreach Program

The Ethnic Outreach Program targets our major underserved populations: Latino, Hmong, and Punjabi speaking Asian Indians. Each program is intergenerational, serving children, youth, transition-aged youth, adults and older adults within each cultural group. Within these broader categories, females are specifically targeted as they are more likely to be underserved in our system, and specifically within these cultures. The program enables participants to obtain and maintain positive social connections; live in safety and in a setting which is of their choosing; and have access to integrated mental health and drug and alcohol treatment for those with co-occurring disorders. Participants can also obtain assistance to engage in meaningful activity such as employment or

Human Services - Mental Health *Joan Hoss, Director of Human Services*

Mental Health Service Act (4-104)

education/training; receive services which recognize their developmental process as “normal” and do not marginalize issues of wellness; and experience respect from their providers of mental health services. As a result, clients feel empowered and listened to in the process of planning and obtaining their services; have continuity in their providers; and have individualized service plans which recognize the uniqueness of each person within the context of their ethnic/racial/cultural identity.

Integrated Full Service Partnership Program

This program serves individuals from all age groups with serious mental illnesses or serious emotional disturbances. This population is significantly more at risk for victimization, addiction disorders, overuse of emergency rooms, psychiatric hospitalizations, and incarceration in jails/juvenile justice institutions. Transition age youth are especially at risk to enter into the cycle of homelessness, unemployment, and substance abuse.

- Within the Integrated Full Service Partnership, specific services are available to serve children ages 0-5 and youth aged 6-15 who have severe emotional disturbances or severe mental illnesses that result in significant social, emotional, or educational impairments and/or who are at risk of homelessness or going into care. Children ages 0-5 are the most underserved population and have the most potential to need extensive resources over the longest time should they go untreated. We work with the Ethnic Outreach programs to find children whose cultural identity places them in underserved populations within

our community (Hispanic, Asian Indian or Hmong).

- Services are available for Transition Age Youth (TAY) aged 16-25 who have severe emotional disturbances or mental illnesses that result in significant social, emotional, educational and/or occupational impairments who are at risk of homelessness. TAY within our community who are un-served, underserved, or inappropriately served include young women with self-harming, high-risk behaviors; youth aging out of foster care, and youth transitioning from children’s mental health/probation systems to adult systems. Priority for services is given to those with co-occurring substance abuse and mental health disorders, those at significant risk of gang involvement, the uninsured, and those whose cultural identity places them in underserved populations within our community.
- Services are available for adults and older adults who have co-occurring mental health and substance abuse disorders and who are homeless, or at risk of homelessness. Priority will be given to those whose cultural identity places them in underserved populations within our community (Latino, Asian Indian or Hmong).
- The Wellness Recovery Centers serve adults and older adults with serious and persistent mental illness who meet the target population criteria established by Sutter-Yuba Mental Health Services.

The FY 2009-10 includes an increase of \$841,500 in Interfund Miscellaneous Transfer to the core Mental Health budget (4-102) to pay MHSA’s share of administrative costs.

Human Services - Mental Health *Joan Hoss, Director of Human Services* Mental Health Service Act (4-104)

This results from the transfer of allocated positions between the two budgets in the prior years and the allocation of administrative costs by FTE as approved in the MHSA Community Services and Supports Plan. Mental Health (4-102) provides support for both budget units including medical records, business office activities, vehicles, etc.

The budget also includes a \$55,000 increase in Professional and Specialized Services due to greater utilization of peer and consumer staff and the anticipated need for consultant services related to development of the MHSA Information Technology Needs Plan. Submission of this plan is a requirement for drawing down MHSA funds allocated to Sutter and Yuba Counties for modernizing Mental Health IT systems, up to and including implementation of electronic health records.

Use of Reserves/Designations

This MHSA fund contains a Reserve for MHSA/Housing Authority. No increases or decreases to the designation are proposed for FY 2009-10.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

Social Services

Human Services Public Guardian (2-709)

Joan Hoss, Director of Human Services

EXECUTIVE SUMMARY						
DEPT HEAD: JOAN HOSS	UNIT: PUBLIC GUARDIAN & CONSERVATOR			FUND: GENERAL		0001 2-709
	ACTUAL EXPENDITURE 2007-08	ACTUAL EXPENDITURE 4-30-09	ADOPTED BUDGET 2008-09	DEPARTMENT REQUEST 2009-10	CAO RECOMMEND 2009-10	% CHANGE OVER 2008-09
EXPENDITURES						
SALARIES AND EMPLOYEE BENEFITS	152,472	132,563	176,906	187,090	187,090	5.8
SERVICES AND SUPPLIES	7,364	5,079	10,258	10,850	10,850	5.8
OTHER CHARGES	5,661	3,089	7,902	8,847	8,847	12.0
* GROSS BUDGET	165,497	140,731	195,066	206,787	206,787	6.0
INTRAFUND TRANSFERS	960	694	1,080	929	929	14.0-
* NET BUDGET	166,457	141,425	196,146	207,716	207,716	5.9
OTHER REVENUES						
USER PAY REVENUES	100,810	74,555	99,894	99,894	99,894	.0
GOVERNMENTAL REVENUES	0	0	0	0	0	.0
TOTAL OTHER REVENUES	100,810	74,555	99,894	99,894	99,894	.0
* UNREIMBURSED COSTS	65,647	66,870	96,252	107,822	107,822	12.0
ALLOCATED POSITIONS	2.00	2.00	2.00	2.00	2.00	.0

Purpose

The Public Guardian-Conservator is appointed by the Sutter County Superior Court as the personal representative (Conservator) for physically and/or mentally disabled individuals who cannot provide for their own food, clothing and shelter. The Conservator may be appointed to manage both the person and the estate of the conservatee, may give informed consent for medical and psychiatric treatment for those who may be deemed to be incompetent, and will be responsible to protect the rights and estates from those who may take advantage of/or project undue influence on the conservatees.

Major Budget Changes

Salaries & Benefits

- \$10,184 General salary and benefits adjustments.

Program Discussion & Summary Budget Request

The Requested Budget is \$207,716.

The Public Guardian-Conservator provides two types of conservatorships: Mental Health Conservatorships and Probate Conservatorships.

Lanterman-Petris-Short (LPS) Act (Cal. Welfare & Institutions Code, sec. 5000 et seq.), Mental Health Conservatorships are

reserved for persons requiring mental health treatment that often requires placement in locked psychiatric facilities.

Probate Conservatorships are for individuals that have a prominent medical condition that renders the person unable to make daily decisions about his/her care and/or finances.

Individual persons are referred to the Public Guardian-Conservator through a multitude of local service providers based on a specific disorder or medical condition.

Since a conservatorship is an action of the “last resort,” the Public Guardian program is administered with the highest ethical regard for the conservatee’s best interests.

The Public Guardian’s office has two full-time staff, one Public Guardian and one Deputy Public Guardian, and two extra hire positions, an Account Clerk II and an Office Assistant II.

Currently, the Public Guardian’s office has seventy-one (71) conservatees, twenty-nine (29) of which are probate cases and forty-two (42) of which are LPS (mental health).

Use of Reserves/ Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

Human Services - Welfare Welfare Administration (5-101)

Joan Hoss, Human Services Director

EXECUTIVE SUMMARY

DEPT HEAD: JOAN HOSS

UNIT: WELFARE ADMINISTRATION

FUND: WELFARE/SOCIAL SERVICES

0013 5-101

	ACTUAL EXPENDITURE 2007-08	ACTUAL EXPENDITURE 4-30-09	ADOPTED BUDGET 2008-09	DEPARTMENT REQUEST 2009-10	CAO RECOMMEND 2009-10	% CHANGE OVER 2008-09
EXPENDITURES						
SALARIES AND EMPLOYEE BENEFITS	9,934,270	7,989,611	11,410,440	11,859,938	11,859,938	3.9
SERVICES AND SUPPLIES	1,323,475	998,369	1,649,070	2,623,513	2,623,513	59.1
OTHER CHARGES	3,569,653	2,246,164	4,590,061	4,558,346	4,558,346	.7-
FIXED ASSETS	75,033	61,627	72,000	24,500	24,500	66.0-
* GROSS BUDGET	14,902,431	11,295,771	17,721,571	19,066,297	19,066,297	7.6
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	14,902,431	11,295,771	17,721,571	19,066,297	19,066,297	7.6
OTHER REVENUES						
USER PAY REVENUES	748,443	209,774	830,545	740,855	740,855	10.8-
GOVERNMENTAL REVENUES	14,054,287	6,912,671	15,288,359	16,907,620	16,907,620	10.6
OTHER FINANCING SOURCES	735	570	0	0	0	.0
TOTAL OTHER REVENUES	14,803,465	7,123,015	16,118,904	17,648,475	17,648,475	9.5
* UNREIMBURSED COSTS	98,966	4,172,756	1,602,667	1,417,822	1,417,822	11.5-
ALLOCATED POSITIONS	153.00	153.00	153.00	153.00	153.00	.0

Purpose

The Welfare and Social Services Division of the Human Services Department is responsible for the administration and management of multiple programs. This budget unit finances all personnel and operational costs for the Division.

Major Budget Changes

Salaries & Benefits

- \$393,876 General salary and benefits adjustments.
- \$55,622 Increase in overtime to reflect funds provided by the C-IV consortium related to the conversion from the Income

Maintenance ISAWS computer system to the C-IV system.

Services & Supplies

- \$1,036,000 Increase in Professional/Specialized Services to reflect funds provided by the California Department of Health Services (DHS) in order to meet MEDS Security requirements. These funds are 100% reimbursed by DHS.

Fixed Assets

- \$24,500 Replacement sedan for Social Services Branch.

Revenues

- \$1,519,580 Increase in federal welfare administration funding. The County is receiving approximately \$1,050,000 to meet MEDS Security requirements.

**Program Discussion &
Summary Budget Request**

The responsibilities of the Welfare & Social Services Division include eligibility determinations for assistance programs, TANF/CalWORKs Employment Services, Child and Adult Protective Services, and other related activities as mandated by Federal and State law.

The Welfare Administration budget unit does not include direct costs of aid payments (for example, TANF, Adoptions Assistance Program, etc.) to recipients. These costs are reflected in other budget units within Welfare & Social Services.

A continuing endeavor of the Employment Services Branch is facilitating the employment and self-sufficiency of all TANF/CalWORKs recipients. As in the past, Employment Services will sponsor and conduct a community Job Fair. Employment Services will also continue to work with these hard to serve clients in collaboration with private employers and private non-profit agencies.

The Child and Adult Protective Services branch continues to work collaboratively with Mental Health, Health, Probation, the Courts and other public service agencies to approach the problems of families and adults using a multidisciplinary team approach. In addition, the Branch is continuing to assess

operations and outcomes through the ongoing System-Improvement Plan, which is a federal and state requirement to evaluate and enhance the local service delivery

Changes in the Income Maintenance Branch during the upcoming year will include the conversion of the statewide Electronic Benefits Transfer system from JP Morgan to a new vendor called ACS State and Local Solutions, Inc. This will include a change to some of the software and hardware used to determine, authorize and administer cash and food stamp benefits. The cost of this change is primarily being paid by Food and Nutrition Services, which is a federal agency.

Sutter County is one of thirty-five counties that have shared use of the Interim Statewide Automated Welfare System (ISAWS) for eligibility determination and benefit calculation for public assistance programs. All thirty-five of the ISAWS counties will be “migrating” to the C-IV computer system. The migration development and implementation phase began in July of 2007. Migration to the C-IV system by all 35 of the ISAWS counties including Sutter County is expected to be completed by November 2010. The total cost for this implementation in FY 2009-10 is \$92,556. The County will have an approximate 15% share of cost for this implementation, which is included in the proposed budget.

The federal government is requiring that all agencies that administer Medi-Cal take steps to assure the complete security of personal information which is obtained in the administration of the Medi-Cal and/or In-Home Supportive Services (IHSS) programs. This includes all information used in determining Medi-Cal eligibility or

conducting IHSS operations that can be used alone or in conjunction with any other information to identify a specific person such as name, social security number, date of birth, driver's license number or identification number. In order to accomplish these changes, the County is receiving approximately \$1,050,000 to pay for the revisions which must be made to meet these federal regulations.

The Governor's May Revise contains numerous cuts to social services programs. This budget has been prepared based on the allocations and expenditures as they exist in the current fiscal year. If, as a result of state actions the Division receives reductions below anticipated levels, Human Services will reassess its resources and may return to the Board with recommended amendments.

Use of Reserves/ Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

EXECUTIVE SUMMARY

DEPT HEAD: JOAN HOSS

UNIT: IN-HOME SUPPORTIVE SRVS (IHSS) FUND: WELFARE/SOCIAL SERVICES

0013 5-201

	ACTUAL EXPENDITURE 2007-08	ACTUAL EXPENDITURE 4-30-09	ADOPTED BUDGET 2008-09	DEPARTMENT REQUEST 2009-10	CAO RECOMMEND 2009-10	% CHANGE OVER 2008-09
EXPENDITURES						
OTHER CHARGES	1,575,161	1,407,864	2,103,077	2,274,483	2,274,483	8.2
* GROSS BUDGET	1,575,161	1,407,864	2,103,077	2,274,483	2,274,483	8.2
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	1,575,161	1,407,864	2,103,077	2,274,483	2,274,483	8.2
OTHER REVENUES						
USER PAY REVENUES	904,751	797,475	1,108,500	1,108,500	1,229,906	11.0
GOVERNMENTAL REVENUES	239,080	107,328	150,000	200,000	200,000	33.3
TOTAL OTHER REVENUES	1,143,831	904,803	1,258,500	1,308,500	1,429,906	13.6
* UNREIMBURSED COSTS	431,330	503,061	844,577	965,983	844,577	.0
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

In-Home Supportive Services (IHSS) is a statewide program under the direction of the California Department of Social Services (CDSS).

The Sutter County IHSS Public Authority (PA) Governing Board was established in 2002 in response to Assembly Bill 1682 (Chapter 90, Statutes of 1999), to act as the employer of record for Sutter County IHSS providers for the purposes of negotiating salary, benefits and work related issues.

The IHSS program pays providers to care for qualified aged, blind or disabled individuals who require personal care and/or homemaking assistance in order to continue living in their homes. CDSS makes the payments to the providers, and then invoices the County for its share of the costs. This budget unit funds the County share of both

the provider payments and the IHSS Public Authority.

Major Budget Changes

Other Charges

- \$132,132 Increase in IHSS County Share due to negotiated provider wage increases and caseload growth.
- \$39,274 Increase in Contribution to Other Agencies for the County share of cost for Public Authority administration, due primarily to negotiated provider benefit increases.

Revenues

- \$50,000 Increase in State IHSS Waiver Program revenues.

- \$121,406 Increase in the Interfund Transfer In Sales Tax (Realignment funding).

Program Discussion & Summary Budget Request

The Requested Budget is \$2,274,483.

Appropriations in this budget provide for payment of the County's share of provider wages (which are paid to the State), as well as for the transfer of operating funds to the IHSS Public Authority. Funding for this budget unit is from a combination of State Social Services Realignment (sales tax) revenue, State IHSS Waiver Program reimbursement revenue, and County general funds. Realignment funds are transferred in to this budget unit from the Welfare/Social Services Realignment Trust (special revenue fund #0248).

An agreement was reached in 2008 with the providers' union regarding certain salary and benefit provisions for IHSS providers, including an hourly wage increase, changes in the health/dental/vision insurance and other work related items. The resultant Memorandum of Agreement will take effect on June 1, 2009 and will end on December 31, 2010. Approximately \$161,761 of the \$171,406 increase in total program expenditures is due to these negotiated increases.

Use of Reserves/Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

The CAO is recommending an increase of \$121,406 in the Transfer-In of Sales Tax – Social Services Realignment funding – from the Welfare/Social Services Realignment Fund to offset the increase in the net unreimbursed cost in this budget unit. Therefore, the unreimbursed cost in this budget unit will remain the same as it was in the FY 2008-09 Adopted Budget.

The Human Services Director concurs with the recommended budget.

Human Services - Welfare Temporary Aid for Needy Families (5-204)

Joan Hoss, Human Services Director

EXECUTIVE SUMMARY

DEPT HEAD: JOAN HOSS

UNIT: TANF-FAMILY GROUP

FUND: WELFARE/SOCIAL SERVICES

0013 5-204

	ACTUAL EXPENDITURE 2007-08	ACTUAL EXPENDITURE 4-30-09	ADOPTED BUDGET 2008-09	DEPARTMENT REQUEST 2009-10	CAO RECOMMEND 2009-10	% CHANGE OVER 2008-09
EXPENDITURES						
OTHER CHARGES	8,693,723	9,147,108	12,526,623	13,732,130	13,732,130	9.6
* GROSS BUDGET	8,693,723	9,147,108	12,526,623	13,732,130	13,732,130	9.6
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	8,693,723	9,147,108	12,526,623	13,732,130	13,732,130	9.6
OTHER REVENUES						
USER PAY REVENUES	56,741	32,914	50,000	50,000	50,000	.0
GOVERNMENTAL REVENUES	8,388,041	5,345,170	12,213,457	13,388,827	13,388,827	9.6
TOTAL OTHER REVENUES	8,444,782	5,378,084	12,263,457	13,438,827	13,438,827	9.6
* UNREIMBURSED COSTS	248,941	3,769,024	263,166	293,303	293,303	11.5
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

This budget unit finances the Temporary Assistance to Needy Families (TANF) cash assistance program. The TANF program assists eligible families and/or children who meet specific income, property and other regulatory requirements. This budget unit is primarily financed with Federal/State funding.

Major Budget Changes

Other Charges

- \$1,205,507 Increase in Support & Care of Persons (TANF assistance) based on a projected increase in caseload.

Revenue

- \$1,175,370 Increase in anticipated revenue for Federal & State share of cost relative to increased caseload.

Program Discussion & Summary Budget Request

The Requested Budget is \$13,732,130 to support the Temporary Assistance to Needy Families (TANF) cash assistance program.

TANF is a public assistance program which provides for children who are deprived of the care and support of one or both of their parents. In most cases it also provides for the child's caretaker(s).

A child is considered to be deprived of care and support if one of the following situations exist:

Human Services - Welfare Temporary Aid for Needy Families (5-204)

Joan Hoss, Human Services Director

1. Either parent is physically or mentally incapacitated;
2. Either parent is deceased;
3. The parent who is the primary wage earner is unemployed;
4. Either parent is continually absent from the home in which the child resides.

If any of the above circumstances exists, and the child plus his/her caretaker meets the property and income tests, a TANF case including the child, his/her caretaker and other related children living in the home, if eligible, may be established. Most of these persons also received a Medi-Cal card and public assistance food stamps.

All able-bodied adults receiving TANF are required to participate in the CalWORKs Employment Services program. The program requires recipients to participate in a work, training or job search activity for a minimum number of hours each week in order to remain eligible for assistance. In addition to participation requirements, there is a time limit for adults on cash assistance.

Use of Reserves/ Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

Human Services - Welfare Foster Care (5-206)

Joan Hoss, Human Services Director

EXECUTIVE SUMMARY

DEPT HEAD: JOAN HOSS	UNIT: TANF-FOSTER CARE	FUND: WELFARE/SOCIAL SERVICES	0013 5-206			
	ACTUAL EXPENDITURE 2007-08	ACTUAL EXPENDITURE 4-30-09	ADOPTED BUDGET 2008-09	DEPARTMENT REQUEST 2009-10	CAO RECOMMEND 2009-10	% CHANGE OVER 2008-09
EXPENDITURES						
OTHER CHARGES	3,266,541	2,599,565	4,631,607	5,398,884	5,398,884	16.6
* GROSS BUDGET	3,266,541	2,599,565	4,631,607	5,398,884	5,398,884	16.6
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	3,266,541	2,599,565	4,631,607	5,398,884	5,398,884	16.6
OTHER REVENUES						
USER PAY REVENUES	136,433	81,698	175,000	175,000	175,000	.0
GOVERNMENTAL REVENUES	1,763,974	1,069,232	2,879,579	3,311,781	3,311,781	15.0
TOTAL OTHER REVENUES	1,900,407	1,150,930	3,054,579	3,486,781	3,486,781	14.1
* UNREIMBURSED COSTS	1,366,134	1,448,635	1,577,028	1,912,103	1,912,103	21.2
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

The Foster Care budget unit contains seven programs which provide financial aid on behalf of children who are living in out-of-home placements or are at risk of being removed from their home. These funds are provided on behalf of children whose families are unable or unwilling to care for them and who are in need of temporary or long-term substitute parenting or assisted parenting.

Major Budget Changes

Other Charges

- \$767,277 Increase in overall Foster Care assistance program expenditures related to caseload increases and respective funding.

Revenues

- \$432,202 Increase in Total Revenue related to caseload increases and respective funding.

Program Discussion & Summary Budget Request

The requested Budget is \$5,398,884 to support the Temporary Assistance to Needy Families (TANF) – Foster Care budget and related assistance programs.

This budget unit provides Foster Care financing for seven programs:

1. Welfare Department Institutional Placements funds payments for the placement costs of Sutter County Dependents who are placed in a group home.

Human Services - Welfare Foster Care (5-206)

Joan Hoss, Human Services Director

2. Welfare Department Foster Home Placements funds payments for the placement costs of children who require out of home care due to removal from their parents' care.
3. Probation Department Institutional Placements funds payments for the placement costs of Juvenile Court Wards who are placed in a group home.
4. The Seriously Emotionally Disturbed Children Institutional Placements program funds payments for the placement costs of children who are in out-of-home placement care due to emotional disabilities.
5. The Kinship Guardianship Assistance Payment Program funds the costs of children that are living with relatives other than their parents.
6. Transitional Housing Program-PLUS is a comprehensive housing and support program for youth ages 18-24 that have emancipated from foster care.
7. Wrap-Around is a family-centered, strength-based process that is designed to promote re-establishment of youth and families into community support systems.

Caseloads within each of the seven programs fluctuate from year to year; however, the department has seen a general increase in caseload numbers over time.

A major project for this budget unit in the upcoming year includes the continued implementation of the Wrap-Around program, which was begun in May of 2009. This is a joint services and placement venture between child protective services,

Mental Health and Children's Systems of Care, which will bring children in high level placements back to the community to live with their parents or a foster family while receiving extensive support from supportive agencies. It also includes the ongoing multi-disciplinary case management of cases as well as Court Mediation and Linkages case management. In general, these programs are being used to provide better services with the goal of achieving more positive outcomes.

Use of Reserves/Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

Human Services - Welfare Refugee Cash Assistance (5-207)

Joan Hoss, Human Services Director

EXECUTIVE SUMMARY						
DEPT HEAD: JOAN HOSS	UNIT: REFUGEE CASH ASSISTANCE	FUND: WELFARE/SOCIAL SERVICES	0013 5-207			
	ACTUAL EXPENDITURE 2007-08	ADOPTED BUDGET 2008-09	ADJUSTED BUDGET 3-31-09	CURRENT PROJECTED 6-30-09	DEPARTMENT REQUEST 2009-10	% CHANGE OVER 2008-09
EXPENDITURES						
OTHER CHARGES	0	14,800	14,800	0	14,800	.0
* GROSS BUDGET	0	14,800	14,800	0	14,800	.0
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	0	14,800	14,800	0	14,800	.0
OTHER REVENUES						
USER PAY REVENUES	0	0	0	0	0	.0
GOVERNMENTAL REVENUES	0	14,800	14,800	0	14,800	.0
TOTAL OTHER REVENUES	0	14,800	14,800	0	14,800	.0
* UNREIMBURSED COSTS	0	0	0	0	0	.0
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

The Refugee Cash Assistance Program (RCA) is a federally mandated and funded program established to assist refugees with resettlement. This program is administered by the Welfare/Social Services division.

providing cash assistance, medical assistance and social services. RCA is provided to refugees who have been determined to be ineligible for CalWORKs or SSI/SSP. RCA eligibility is for an eight month period, beginning with month of entry in the United States.

Major Budget Changes

There are no major budget changes for FY 2009-10.

Use of Reserves/ Designations

This budget unit does not include any reserves or designations.

Program Discussion & Summary Budget Request

The Budget is requested at \$14,800 to support the Refugee Cash Assistance program.

CAO Recommendation

This budget is recommended as requested.

The Refugee Cash Assistance Program (RCA) assists refugees with resettlement and services towards self-support by

The Human Services Director concurs with the recommended budget.

Human Services - Welfare Aid for Adoption (5-209)

Joan Hoss, Human Services Director

EXECUTIVE SUMMARY							
DEPT HEAD: JOAN HOSS	UNIT: AID FOR ADOPTION		FUND: WELFARE/SOCIAL SERVICES			0013 5-209	
	ACTUAL EXPENDITURE 2007-08	ACTUAL EXPENDITURE 4-30-09	ADOPTED BUDGET 2008-09	DEPARTMENT REQUEST 2009-10	CAO RECOMMEND 2009-10	% CHANGE OVER 2008-09	
EXPENDITURES							
OTHER CHARGES	2,944,481	1,511,777	4,262,811	4,262,000	4,262,000	.0	
* GROSS BUDGET	2,944,481	1,511,777	4,262,811	4,262,000	4,262,000	.0	
INTRAFUND TRANSFERS	0	0	0	0	0	.0	
* NET BUDGET	2,944,481	1,511,777	4,262,811	4,262,000	4,262,000	.0	
OTHER REVENUES							
USER PAY REVENUES	0	0	0	0	0	.0	
GOVERNMENTAL REVENUES	2,558,099	1,533,298	3,660,209	3,626,485	3,626,485	.9-	
TOTAL OTHER REVENUES	2,558,099	1,533,298	3,660,209	3,626,485	3,626,485	.9-	
* UNREIMBURSED COSTS	386,382	21,521-	602,602	635,515	635,515	5.5	
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0	

Purpose

The Adoptions Assistance program provides cash payments to parents who have adopted children out of the Child Welfare System, in order to provide for the special needs of the child they are adopting.

The Adoptions Assistance program provides financial assistance to adoptive parents in cases where children have been relinquished for adoption or parental rights have been terminated. Children eligible for this program are special needs children who were previously dependent children of the court. These children often have other barriers such as mental, physical, emotional or medical disabilities.

Major Budget Changes

Revenues

- \$33,724 Decrease in revenue, due primarily to a decrease in cases eligible for Federal Funding.

The federal eligibility of a child is determined at the time of initial removal from the home of their parents or guardians. If at that time the family is determined to be ineligible for federal funding, that finding remains with the child through Foster Care, and later, Adoption Assistance. The decrease in federal funds indicates that children currently entering Adoption placements were removed from homes in which the parents were not absent, disabled or unemployed.

Program Discussion & Summary Budget Request

The Requested Budget is \$4,262,000 to support the Adoptions Assistance program.

Human Services - Welfare Aid for Adoption (5-209)

Lori Harrah, Director

Eligibility and determination of grant amounts are established and administered by the California Department of Social Services, which then provides payment instructions to the County for payment to the adoptive parents.

Use of Reserves/ Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.

Human Services - Welfare General Relief (5-301)

Joan Hoss, Human Services Director

EXECUTIVE SUMMARY						
DEPT HEAD: JOAN HOSS	UNIT: GENERAL RELIEF		FUND: WELFARE/SOCIAL SERVICES		0013 5-301	
	ACTUAL EXPENDITURE 2007-08	ACTUAL EXPENDITURE 4-30-09	ADOPTED BUDGET 2008-09	DEPARTMENT REQUEST 2009-10	CAO RECOMMEND 2009-10	% CHANGE OVER 2008-09
EXPENDITURES						
SERVICES AND SUPPLIES	16,759	13,840	23,350	19,718	19,718	15.6-
OTHER CHARGES	29,182	21,170	77,000	80,632	80,632	4.7
* GROSS BUDGET	45,941	35,010	100,350	100,350	100,350	.0
INTRAFUND TRANSFERS	0	0	0	0	0	.0
* NET BUDGET	45,941	35,010	100,350	100,350	100,350	.0
OTHER REVENUES						
USER PAY REVENUES	15,647	4,899	16,350	16,350	16,350	.0
GOVERNMENTAL REVENUES	0	0	0	0	0	.0
TOTAL OTHER REVENUES	15,647	4,899	16,350	16,350	16,350	.0
* UNREIMBURSED COSTS	30,294	30,111	84,000	84,000	84,000	.0
ALLOCATED POSITIONS	.00	.00	.00	.00	.00	.0

Purpose

This budget provides funding for the General Relief Cash Assistance, Interim Assistance and Indigent Burial programs. The General Relief Cash Assistance program is for indigent persons who do not qualify for any other cash assistance program and who are temporarily unable to finance their own needs. The Interim Assistance program is a loan program for indigent persons while they are pending SSI/SSP. The Indigent Burial program is for the burial of individuals who had no burial coverage and whose families, if known, are financially unable to provide for the burial.

Major Budget Changes

There are no major budget changes for FY 2009-10.

Program Discussion & Summary Budget Request

The Requested Budget is \$100,350.

The Welfare and Institutions Code requires that each county provide relief and support for all incompetent, poor, indigent persons, and those incapacitated by age, disease, or accident, which are lawfully residents in the county, when they are not supported by their friends, relatives, or by their own means. In order to comply with this mandate Sutter County administers the General Relief, Interim Assistance, and Indigent Burial programs. These programs are financed by County funds except for funds received from County burial permit fees and Interim Assistance reimbursement payments. All able-bodied persons receiving General

Human Services - Welfare General Relief (5-301)

Lori Harrah, Director

Relief must participate in a job search and work project.

Under the Interim Assistance program the County provides for advances of Supplemental Security Income/State Supplemental Program (SSI/SSP) payments to individuals, pending a determination on newly filed SSI/SSP applications. Public Law 93-368 provides for reimbursement to the state (or a political subdivision thereof) for interim assistance payments which are made to SSI/SSP applicants whose applications are subsequently approved for cash benefits. Persons who apply and are eligible for General Relief, and have a pending SSI/SSP application, sign papers agreeing to allow the Social Security Administration agency to forward their retro-active payment to the County. This, in effect, reimburses the County for General Relief funds that were paid to applicant while the SSI/SSP application was pending.

As stated in the Sutter County Indigent Burial Policy approved by the Sutter County Board of Supervisors on August 16, 2005, the amount of money that is authorized to be paid for each individual service or product identified in the Policy shall be adjusted beginning July 1, 2006, and then on July 1 of each year thereafter. The amount will be adjusted to reflect the percentage change in the California Consumer Price Index (CPI), All Urban Consumers, San Francisco-Oakland-San Jose subset published by the California Department of Industrial Relations, for the period beginning July 1 and ending June 30 of the year in which the calculation is to be made. Based on the 2007-08 CPI, the rate of increase for FY 2009-10 is 4.2%.

Funding to help offset the cost of indigent burials is transferred in from the Indigent

Burials Trust (Special Revenue Fund #0295). These funds are generated from burial permit fees.

Use of Reserves/Designations

This budget unit does not include any reserves or designations.

CAO Recommendation

This budget is recommended as requested.

The Human Services Director concurs with the recommended budget.